



HILLINGDON
LONDON



Council

To all Members of the
Council

Date: THURSDAY, 7 JULY 2011

Time: 7.30 PM

Venue: COUNCIL CHAMBER -
CIVIC CENTRE, HIGH
STREET, UXBRIDGE UB8
1UW

**Meeting
Details:** Members of the Public and
Press are welcome to attend
this meeting

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Published: Wednesday, 29 June 2011

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Agenda

Prayers

To be said by Father John O'Byrne

- 1 Apologies for Absence
- 2 Minutes 1 - 54
To receive the minutes of the meeting held on 24 February and 12 May 2011
(*attached*)
- 3 Declarations of Interest
To note any declarations of interest in any matter before the Council
- 4 Mayor's Announcements
- 5 Petition Requiring Council Debate 55 - 58
To inform Council of a petition that has been received regarding the former Hayes Library site, which requires a debate in accordance with the Council's Constitution.
- 6 Audit Committee Annual Report 59 - 64
To consider the contents of the annual report from the Audit Committee.
- 7 Report of the Head of Democratic Services 65 - 66
- 8 Members' Questions 67 - 68
To take questions submitted by Members in accordance with Council Procedure Rule 11
- 9 Motions 69 - 70
To consider Motions submitted by Members in accordance with Council Procedure Rule 12

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Agenda Item 2

Minutes

COUNCIL

24 February 2011

Meeting held at Council Chamber - Civic Centre, High Street, Uxbridge UB8 1UW



HILLINGDON
LONDON

Councillor David Yarrow (Mayor)
Councillor Mary O'Connor (Deputy Mayor)

	<p>MEMBERS PRESENT:</p> <p>Councillors: David Allam Lynne Allen Bruce Baker Tim Barker Richard Barnes Josephine Barrett David Benson Jonathan Bianco Lindsay Bliss Sukhpa Brar Wayne Bridges Mike Bull Keith Burrows Paul Buttivant George Cooper Judith Cooper Philip Corthorne Catherine Dann Jazz Dhillon Janet Duncan</p> <p>Beulah East Neil Fyfe Janet Gardner Sid Garg Roshan Ghei Dominic Gilham Raymond Graham Paul Harmsworth Shirley Harper-O'Neill John Hensley Henry Higgins Patricia Jackson Phoday Jarjussey Sandra Jenkins Alan Kauffman Judy Kelly Peter Kemp Mo Khursheed Kuldeep Lakhmana Eddie Lavery</p> <p>Anita MacDonald John Major Michael Markham Carol Melvin Douglas Mills Richard Mills John Morgan June Nelson Susan O'Brien David Payne Ray Puddifoot Andrew Retter John Riley David Routledge Avtar Sandhu Robin Sansarpuri David Simmonds Brian Stead Michael White</p>
	<p>OFFICERS PRESENT: Hugh Dunnachie, Fran Beasley, Christopher Neale, Jean Palmer, Linda Sanders, Raj Alagh, Lloyd White, Paul Whaymand, Mark Braddock, Morgan Einon, Nikki Stubbs, Nancy LeRoux and Harry Lawson</p>
	<p>PRAYERS</p> <p>Prayers were said by Reverend Adrian Guthrie.</p>
49.	<p>APOLOGIES FOR ABSENCE (<i>Agenda Item 1</i>)</p> <p>Apologies for absence were received from Councillors Crowe, Curling, Lewis and Seaman-Digby.</p>
50.	<p>MINUTES (<i>Agenda Item 2</i>)</p> <p>RESOLVED: That the minutes of the meeting held on 13 January 2011 be agreed as a correct record.</p>
51.	<p>DECLARATIONS OF INTEREST (<i>Agenda Item 3</i>)</p>

	<p>Councillor D Mills declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as he was a School Governor at Ruislip High School, had a family connection with the Willow Tree Centre and his house was in the proximity of the proposed HS2 route, and remained in the room during the consideration thereof.</p> <p>Councillor Bianco declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as he had a family connection with the Willow Tree Centre, and remained in the room during the consideration thereof.</p> <p>Councillor R Mills declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as he had a family connection with the Willow Tree Centre and as a beneficiary of a trust relating to a property in the proximity of the proposed HS2 route. He remained in the room during the consideration thereof.</p> <p>Councillor Lavery declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as he was a School Governor at Ruislip High School, and remained in the room during the consideration thereof.</p> <p>Councillor Yarrow declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as he was a School Governor at Ruislip High School, and remained in the room during the consideration thereof.</p> <p>Councillor MacDonald declared a personal and prejudicial interest in Agenda Item 5iii – Appointment of Champion & Establishment of Working Group to Review Support for Music Tuition and Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, due to her involvement with the Hillingdon Music Service, and left the room during the consideration thereof.</p> <p>Councillor O’Brien declared a personal interest in Agenda Item 8 – Council General Fund Revenue Budget and Capital Programme 2011/12, as a user of the Willow Tree Centre, and remained in the room during the consideration thereof.</p>
52.	<p>MAYOR'S ANNOUNCEMENTS (<i>Agenda Item 4</i>)</p> <p>The Mayor welcomed all those present, particularly the journalism students from Brunel University.</p> <p>The Mayor advised Members that ex-Councillor David Hartnett had passed away on 27 December 2010. All present stood for a minute’s silence in his memory.</p>
53.	<p>REPORT OF THE HEAD OF DEMOCRATIC SERVICES (<i>Agenda Item 5</i>)</p> <p>(i) PROGRAMME OF MEETINGS 2011/12</p> <p>Councillor G Cooper moved the recommendation as set out on the Order of Business. This was seconded by Councillor Markham.</p>

RESOLVED: That the timetable of meetings for 2011/12 in Appendix A of the report be approved and the Head of Democratic Services, in consultation with the Chief Whip of the Majority Party, be authorised to make any amendments that may be required.

(ii) MEMBERS' ALLOWANCES 2011/12

a) Councillor Puddifoot moved, Councillor Simmonds seconded and it was:

RESOLVED: That, for 2011/12, a Basic Allowance of £10,481.53 be paid to all Councillors.

b) Councillor Puddifoot moved, Councillor Simmonds seconded and it was:

RESOLVED: That, for 2011/12, Special responsibility allowances of the following amounts shall be paid in equal monthly instalments to Councillors holding the following responsibilities:

	(£)
Mayor	21,287.91
Deputy Mayor	8,302.20
Leader of the Council	52,670.23
Deputy Leader of the Council	44,368.03
Chief Whip of Largest Party	21,287.91
Cabinet Member	37,103.66
Chairman of Scrutiny and Policy Overview Committee	21,287.91
Chairman of Planning Committee	21,287.91
Chairman of Licensing Committee	7,783.28
Chairman of Licensing Sub-Committee	5,474.22
Chairman of Standards Committee*	2,854.07
Vice-Chairman of Standards Committee*	1,560.00
Independent member of Standards Committee*	1,037.78
Chairman of Audit Committee*	2,854.07
Champion	5,474.22
Council representative on Adoption and Permanency Panel	12,000.00
Cabinet Assistant	8,302.20

**Where a non-Councillor is Chairman or Vice Chairman a co-optees' allowance is payable as set out in the Scheme under section 9.*

c) Councillor Khursheed moved, Councillor Harmsworth seconded and it was:

RESOLVED: That, for 2011/12 Special responsibility allowances of the following amounts shall be paid in equal monthly instalments to Councillors holding the following responsibilities:

	(£)
Leader of 2 nd Party	21,287.91
Deputy Leader of 2 nd Party	5,474.22
Chief Whip of 2 nd Party	5,474.22
2 nd Party Lead on Scrutiny and Policy Overview Committee	5,474.22

d) Councillor Puddifoot moved, Councillor Simmonds seconded and it was:

RESOLVED: That the current Members' Allowances Scheme be revoked as of 31 March 2011 and the new Scheme for 2011/12 be approved for implementation from 1 April 2011.

(iii) APPOINTMENT OF CHAMPION & ESTABLISHMENT OF WORKING GROUP TO REVIEW SUPPORT FOR MUSIC TUITION

Councillor Puddifoot moved the recommendation as set out on the Order of Business. This was seconded by Councillor Simmonds. Following debate (Councillor Major), the motion was put to the vote and agreed.

RESOLVED: That:

1. Councillor Kelly be appointed Council Champion for the Arts;
2. a Working Group be established, to be chaired by the Champion for the Arts, to review support for music tuition and report its findings to Cabinet; and
3. authority be delegated to the Head of Democratic Services, in consultation with the Leader of the Council and the Champion for the Arts, to agree the Working Group's membership, terms of reference and operation.

(iv) URGENT IMPLEMENTATION OF DECISIONS

Councillor G Cooper moved the recommendation as set out on the Order of Business. This was seconded by Councillor Markham.

RESOLVED: That the Urgency decisions detailed in the report be noted with the addition of the following:

- Decisions by the Cabinet in relation to the Primary School and School Capital Programmes and Parking Charges – call-in waived on 20th January 2011.

54. **REVIEW OF THE COUNCIL CONSTITUTION** (*Agenda Item 6*)

Councillor Puddifoot moved the motion which was seconded by Councillor Simmonds. Following debate (Councillor Major), the motion was put to the vote and agreed.

RESOLVED:

- a) That, following consideration by Cabinet on 17 February of proposals to change the first tier management structure of the Council, amendments to Part 2, Article 12, 'Officers', Part 3, 'Scheme of Delegation to Officers' and Part 7, 'Management Structure' of the Constitution as shown in Appendices 1-3 of these minutes be approved; and
- b) That Part 4, Schedule E 'Policy Overview and Scrutiny Procedure Rules' – waiving of call-in be amended to read as follows:

'The Chairman of the Executive Scrutiny Committee (or Vice-Chairman in their absence) must be informed that the decision will be implemented immediately upon him/her agreeing that the decision is reasonable and to it being treated as a matter of urgency. In the absence of the Chairman or Vice-Chairman then the

Mayor (or Deputy Mayor if required) can take this decision. Decisions taken as a matter of urgency must be reported to the next available meeting of Council, together with the reasons for urgency.'

55. **HOUSING REVENUE ACCOUNT RENT SETTING 2011/12** (*Agenda Item 7*)

Councillor Corthorne moved the motion which was seconded by Councillor Simmonds.

RESOLVED: That the:

- a. formula rents under the DCLG rent restructure policy be used to calculate HRA dwelling rents for 2011/2012.
- b. average HRA rents, charges and allowances for 2011/12 be approved as set out in Tables A to D of the report.
- c. HRA Budget for 2011/12 be approved as set out in Appendix 1 of the report.

56. **COUNCIL GENERAL FUND REVENUE BUDGET AND CAPITAL PROGRAMME 2011/12** (*Agenda Item 8*)

Councillor G Cooper moved and Councillor Markham seconded the suspension of Council procedure rule 14.4 to allow unlimited time for the mover and seconder of the recommendations and the principal speaker from the Labour Group (Councillor Harmsworth) to speak on the budget report.

RESOLVED: That the mover and seconder of the budget motion and the principal speaker from the Labour Group (Councillor Harmsworth) be allowed to speak for an unlimited period on this item.

Councillor Bianco moved, and Councillor Puddifoot seconded, the following:

1. *the General Fund revenue budget proposals made by Cabinet be approved, resulting in a net budget requirement for 2011/12 of £194,745,700.*
2. *It be noted that, at the meeting on 13 January 2011 the Council calculated the amount of 99,118 as its Council Tax Base for the year 2011/12. This was in accordance with the Regulations made under Sections 33 (5) and 34 (4) of the Local Government Finance Act 1992, being the amount calculated in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Amendment) (England) Regulations 2003, as its Council Tax Base for the year (Item T under Section 33 (1) of the Local Government Finance Act 1992).*
3. *Hillingdon's own Council Tax be set at £1,112.93 for a Band D property. Taking into account the precept levied by the Greater London Authority, this results in an overall Band D Council Tax of £1,422.75 for the borough.*
4. *the following amounts be now calculated by the Council for the year 2011/12, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992 (the Act):*

a) £751,626,500 *being the aggregate of the amounts that the Council estimates for the items set out in Section 32 (2) (a) to (e) of*

the Act. (Gross Expenditure including the amount required for additions to working balances).

b) £556,880,800 being the aggregate of the amounts that the Council estimates for the items set out in Section 32 (3) (a) to (c) of the Act. (Gross Income including reserves to be used to meet Gross Expenditure).

c) £194,745,700 being the amount by which the aggregate at 4 (a) above exceeds the aggregate at 4 (b) above. This is calculated by the Council in accordance with Section 32 (4) of the Act, as its budget requirement for the year. (Item R under Section 33 (1) of the Act).

d) £84,434,600 being the aggregate of the sums that the Council estimates will be payable for the year into its General Fund in respect of redistributed non-domestic rates and revenue support grant. This is increased by the amount of the sums which the Council estimates will be transferred in the year to its General Fund from its Collection Fund. This is in accordance with Section 97 (3) of the Local Government Finance Act 1998 (Council Tax Deficit).

e) £1,112.93
$$\frac{4 (c) - 4 (d)}{2} = \frac{194,745,700 - 84,434,600}{99,118}$$

being the amount at 4 (c) above less the amount at 4 (d) above, all divided by the amount at 2 above. This is, calculated by the Council in accordance with Section 33 (1) of the Act, as the basic amount of its Council Tax for the year. (Council Tax at Band D for the Council).

f)

The London Borough of Hillingdon Council Tax			
Band A	Band B	Band C	Band D
£741.95	£865.61	£989.27	£1,112.93
Band E	Band F	Band G	Band H
£1,360.25	£1,607.57	£1,854.88	£2,225.86

being the amounts given by multiplying the amount at 4 (e) above by the number which, in the proportion set out in Section 5 (1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation Band D. This is calculated by the Council in accordance with Section 36 (1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

5. It be noted that for the year 2011/12 the Greater London Authority and its functional bodies have stated the following amounts in precepts. These have been issued to the Council, in accordance with Section 40 of the Act, for each of the categories of dwellings shown below:

The Greater London Authority Precept

<i>Band A</i>	<i>Band B</i>	<i>Band C</i>	<i>Band D</i>
£206.55	£240.97	£275.40	£309.82
<i>Band E</i>	<i>Band F</i>	<i>Band G</i>	<i>Band H</i>
£378.67	£447.52	£516.37	£619.64

6. *the Council has calculated the aggregate in each case of the amounts at 4(f) and 5 above. The Council in accordance with Section 30 (2) of the Act hereby sets the Council Tax for the year 2011/12 for each category of dwelling below:*

Total Council Tax 2010/11			
<i>Band A</i>	<i>Band B</i>	<i>Band C</i>	<i>Band D</i>
£948.50	£1,106.58	£1,264.67	£1,422.75
<i>Band E</i>	<i>Band F</i>	<i>Band G</i>	<i>Band H</i>
£1,738.92	£2,055.09	£2,371.25	£2,845.50

7. *the proposals for fees and charges set out in Appendix 8 of the report to Cabinet on 17 February 2011 be approved.*
8. *the Capital Programme as set out in Appendix 9 of the report be agreed.*
9. *the Treasury Management Strategy Statement, Annual Investment Strategy and Minimum Revenue Provision Statement for 2011/12 to 2013/14 be agreed as set out in Appendix 11 of the report.*
10. *the Council Tax Discount for Older People be retained at 4.87% of Hillingdon's element of the Council Tax.*
11. *the Corporate Director of Finance & Business Services' comments regarding his responsibilities under the Local Government Act 2003 be noted.*
12. *the Chief Finance Officer be authorised to approve all virements after 31 March 2011 relating to the 2010/11 financial year of any value beyond the levels currently delegated to Corporate Directors necessary to the closure of accounts within the deadline set for the 2010/11 financial year.*
13. *(as set out in Schedule C of the Constitution - Budget and Policy Framework Procedure Rules) Cabinet may utilise the general reserves or balances during the MTFF financial years 2011/12 to 2014/15 in respect of those functions which have been reserved to the Cabinet in Article 7 of the Constitution.*

Councillor Harmsworth moved, and Councillor Khursheed seconded, an amendment which, following debate (Councillors Corthorne, Duncan, Jarjussey, MacDonald, Major, D Mills, Puddifoot and Simmonds), was put to the vote and lost.

Following debate (Councillors Burrows, Corthorne, Gilham, Higgins, Major, D Mills, R Mills, O'Brien and Simmonds), the original motion was put to the vote and:

RESOLVED: That:

- 1. the General Fund revenue budget proposals made by Cabinet be approved, resulting in a net budget requirement for 2011/12 of £194,745,700.**
- 2. It be noted that, at the meeting on 13 January 2011 the Council calculated the amount of 99,118 as its Council Tax Base for the year 2011/12. This was**

in accordance with the Regulations made under Sections 33 (5) and 34 (4) of the Local Government Finance Act 1992, being the amount calculated in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Amendment) (England) Regulations 2003, as its Council Tax Base for the year (Item T under Section 33 (1) of the Local Government Finance Act 1992).

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being the amount at 4 (c) above less the amount at 4 (d) above, all divided by the amount at 2 above. This is, calculated by the Council in accordance with Section 33 (1) of the Act, as the basic amount of its Council Tax for the year. (Council Tax at Band D for the Council).

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being the amounts given by multiplying the amount at 4 (e) above by the number which, in the proportion set out in Section 5 (1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation Band D. This is calculated by the Council in accordance with Section 36 (1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

5. It be noted that for the year 2011/12 the Greater London Authority and its functional bodies have stated the following amounts in precepts. These have been issued to the Council, in accordance with Section 40 of the Act, for each of the categories of dwellings shown below:

The Greater London Authority Precept			
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7. the proposals for fees and charges set out in Appendix 8 of the report to Cabinet on 17 February 2011 be approved.
8. the Capital Programme as set out in Appendix 9 of the report be agreed.
9. the Treasury Management Strategy Statement, Annual Investment Strategy and Minimum Revenue Provision Statement for 2011/12 to 2013/14 be agreed as set out in Appendix 11 of the report.
10. the Council Tax Discount for Older People be retained at 4.87% of Hillingdon's element of the Council Tax.
11. the Corporate Director of Finance & Business Services' comments regarding his responsibilities under the Local Government Act 2003 be noted.

	<p>12. the Chief Finance Officer be authorised to approve all virements after 31 March 2011 relating to the 2010/11 financial year of any value beyond the levels currently delegated to Corporate Directors necessary to the closure of accounts within the deadline set for the 2010/11 financial year.</p> <p>13. (as set out in Schedule C of the Constitution - Budget and Policy Framework Procedure Rules) Cabinet may utilise the general reserves or balances during the MTFF financial years 2011/12 to 2014/15 in respect of those functions which have been reserved to the Cabinet in Article 7 of the Constitution.</p>
57.	<p>CANCELLATION OF MEETING DATE (<i>Agenda Item</i>)</p> <p>RESOLVED: That the Council meeting scheduled for 3 March 2011 be cancelled.</p>
58.	<p>VOTE OF THANKS (<i>Agenda Item</i>)</p> <p>The Mayor thanked the Hillingdon Music Service for performing outside the Civic Centre and making a collection for the Mayor's charities.</p>
	APPENDIX 1
	APPENDIX 2
	APPENDIX 3
	The meeting, which commenced at 7.30 pm, closed at 9.28 pm.

These are the minutes of the above meeting. For more information on any of the resolutions please contact Lloyd White, Head of Democratic Services on 01895 556743. Circulation of these minutes is to Councillors, Officers, the Press and Members of the Public.

ARTICLE 12 – OFFICERS

12.01 Management Structure

(a) General

The Council engages such staff (referred to as officers) as it considers necessary to carry out its functions.

(b) Chief Officers

The Council engages persons for the following posts, who will be designated Chief Officers:

Post	Function and Areas of Responsibility
Chief Executive (and Head of Paid Service)	<ul style="list-style-type: none"> • Working closely with the Leader of the Council and Cabinet to agree strategy and targets for the council • Providing leadership and direction in the achievement of the Council's strategic objectives • Managing highest level external relationships • Supporting other Directors to address specific priority issues
<u>Deputy Chief Executive and Corporate Director of Central Services</u>	Deputises for the Chief Executive / Head of Paid Service and also responsible for: <ul style="list-style-type: none"> • <u>Finance</u> • <u>Procurement</u> • <u>Audit & Enforcement</u> • Democratic Services • Communications • Policy & Performance • Human Resources • Legal Services
<u>Deputy Chief Executive and Corporate Director of Planning, Environment, Education and Community Services</u>	<u>Deputises for the Chief Executive/Head of Paid Service and also responsible for:</u> <ul style="list-style-type: none"> • <u>Transportation and Planning Policy</u> • <u>Planning & Transportation</u> • <u>Community Public Safety</u>

Appendix 1

	<ul style="list-style-type: none"> • Adult Education • Libraries • Culture, Sport, Leisure • Corporate Landlord • Corporate Property • Environment • Highways & Green spaces • Consumer Protection • Departmental Business Services • <u>Education</u> • <u>Youth Services</u> • <u>ICT and Business Services</u> • <u>Planning</u> • <u>Trading Standards</u> • <u>Environmental Protection</u>
<p>Corporate Director of Education & Children's Services</p>	<ul style="list-style-type: none"> • Education Services • Children's Services • Youth Services • Departmental Policy, Performance & Resources
<p>Corporate Director of Finance & Business Services</p> <p>(Also Chief Financial Officer)</p>	<ul style="list-style-type: none"> • Finance • Procurement • ICT & Business Services
<p>Corporate Director of Adult Social Care, Health and Housing</p>	<ul style="list-style-type: none"> • Adult Services • Older People's Services • Healthy Hillingdon <u>Health</u> • Departmental Performance, Resources & Commissioning • Housing Services • <u>Housing</u> • <u>Access and Assessment</u> • <u>Personalised Services</u> • <u>Commissioning and Improvement</u> • <u>Children and Families</u>

Appendix 1

(c) **Head of Paid Service, Monitoring Officer and Chief Financial Officer**

The Council designates the following posts:

Post	Designation
Chief Executive	Head of Paid Service
Borough Solicitor	Monitoring Officer
<u>Deputy Director of Finance</u> Corporate Director of Finance & Resources	Chief Finance Officer

The Monitoring Officer and the Chief Finance Officer may appoint a Deputy to carry out their functions in cases of absence or illness.

The three statutory officer posts will have the functions described in Articles 12.02-12.04 below.

(d) **Structure**

The Head of Paid Service will determine and publicise a description of the overall departmental structure of the Council showing the management structure and deployment of officers. This is set out in Part 7 of this Constitution.

12.02 Functions of the Head of Paid Service

(a) **Discharge of Functions by the Council**

The Head of Paid Service will report to Full Council on the manner in which the discharge of the Council's functions are co-ordinated, the number and grades of officers required for the discharge of functions and the organisation of officers.

(b) **Restrictions on Functions**

The Head of Paid Service cannot be the Monitoring Officer but may hold the post of Chief Finance Officer if a qualified accountant.

12.03 Functions of the Monitoring Officer

(a) **Maintaining the Constitution**

The Monitoring Officer maintains an up-to-date version of the Constitution and ensures that it is widely available for consultation by members, staff and the public.

(b) Ensuring Lawfulness and Fairness of Decision Making

After consulting with the Head of Paid Service and Chief Finance Officer, the Monitoring Officer reports to the Full Council or to the Cabinet in relation to an Cabinet function if he or she considers that any proposal, decision or omission would give rise to unlawfulness or if any decision or omission has given rise to maladministration. Such a report has the effect of stopping the proposal or decision being implemented until the report has been considered.

(c) Supporting the Standards Committee

The Monitoring Officer contributes to the promotion and maintenance of high standards of conduct through provision of support to the Standards Committee.

(d) Receiving Reports

The Monitoring Officer receives and acts on reports made by Ethical Standards Officers and decisions of the case tribunals.

(e) Conducting Investigations

The Monitoring Officer conducts investigations into matters referred to him or her by Ethical Standards Officers and make reports or recommendations in respect of them to the Standards Committee.

(f) Proper Officer for Access to Information

The Monitoring Officer ensures that the Access to Information rules set out in this Constitution are adhered to.

(g) Advising whether Executive Decisions are within the Budget and Policy Framework

The Monitoring Officer advises whether decisions of the Cabinet are in accordance with the budget and policy framework.

(h) Providing Advice

The Monitoring Officer provides advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all councillors.

(i) Restrictions on Posts

The Monitoring Officer cannot be the Chief Finance Officer or Head of Paid Service.

12.04 Functions of the Chief Finance Officer

(a) Ensuring Lawfulness and Financial Prudence of Decision Making

After consulting with the Head of Paid Service and the Monitoring Officer, the Chief Finance Officer reports to the Full Council or to the Cabinet (in relation to a Cabinet Function) and to the Council's External Auditor if he or she considers that any proposal, decision or course of action will involve incurring unlawful expenditure or is unlawful and is likely to cause a loss or deficiency to the Council, or if the Council is about to enter an item of account unlawfully.

(b) Administration of Financial Affairs

The Chief Finance Officer has responsibility for the administration of the financial affairs of the Council.

(c) Contributing to Corporate Management

The Chief Finance Officer contributes to the corporate management of the Council through the provision of professional financial advice.

(d) Providing Advice

The Chief Finance Officer provides advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all councillors and will support and advise councillors in their respective roles.

(e) Give Financial Information

The Chief Finance Officer provides financial information to the media, members of the public and the community.

12.05 Duty to Provide Sufficient Resources to the Monitoring Officer and Chief Finance Officer

The Council will provide the Monitoring Officer and Chief Finance Officer with such officers, accommodation and other resources as are in its opinion sufficient to allow their duties to be performed.

12.06 Conduct

Officers will comply with the Officers' Code of Conduct and the Protocol on Officer/Member Relations, in the event that such a Protocol comes into force, set out in Part 5 of this Constitution.

12.07 Employment

The recruitment, selection and dismissal of officers will comply with the Officer Employment Procedure Rules set out in Part 4 of this Constitution and the Council's Standing Orders.



HILLINGDON
LONDON

Officer Scheme of Delegations

(Part 3 of the Constitution)

- Preamble
- Chief Executive
- Deputy Chief Executive and Corporate Director of Central Services
- Deputy Chief Executive and Corporate Director of Planning, Environment, Education and Community Services
- Corporate Director of Adult Social Care, Health & Housing
- General Delegation to the Chief Executive, & all Corporate Directors Deputy Chief Executives and the Corporate Director of Social Care, Health and Housing
- ~~Corporate Director of Education & Children's Services~~
- Deputy Director of Finance
- ~~Corporate Director of Finance & Business Services~~
- Borough Solicitor
- Head of Democratic Services
- ~~Deputy Director, Adult Social Care, Health & Housing~~
- Proper Officers

PART 3 – SCHEME OF DELEGATION TO OFFICERS

FUNCTIONS DELEGATED TO OFFICERS

Preamble

The full Council or the Cabinet have delegated the following functions to officers of the Council.

All delegated powers are exercised in accordance with Council policies, within any financial limits imposed and within any guidelines prescribed by the Cabinet or appropriate Committee.

Any action under these delegations shall strictly be in accordance with:

- (a) policies approved by the Council, the Leader, Cabinet, a Cabinet Member or a Council committee
- (b) the approved budget and approved management and business plans
- (c) the Council's Financial Regulations, Standing orders and Contract Rules.

When exercising delegated powers on key matters, officers should maintain a close liaison with the relevant Cabinet Member and refer any proposed action to the Leader, Cabinet Member, or the Cabinet if so required by the Leader or the relevant Cabinet Member.

Delegations to the Chief Executive

The Chief Executive is the officer responsible and accountable for:

- Working closely with the Leader of the Council and Cabinet to agree strategy and targets for the council
- Providing leadership and direction in the achievement of the Council's strategic objectives
- Managing highest level external relationships
- Supporting other Directors to address specific priority issues

Specific delegations are:

1. To be the council's Head of Paid Service for the purposes of the Local Government and Housing Act 1989.
2. To authorise generally or on any particular occasion an officer to exercise the delegated powers of any other officer.
3. To give directions that a delegated power shall or shall not be exercised in a particular way and on the application of delegated powers in general, except any power vested in the Corporate Directors of Adult Social Care, Health &

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Housing and Education & Children's Services the Deputy Director of Education.

4. To agree the terms and conditions of employment of all staff (other than the Chief Executive, and ~~Corporate Directors~~ the Deputy Chief Executives and the Corporate Director of Social Care, Health and Housing) and the creation, deletion or amendment of all the Council's personnel policies and procedures except that any proposals for enhanced retirement packages shall be referred to the Pensions Committee for decision.
5. To suspend the statutory s151 Officer and Monitoring Officer pending an immediate summoning of the Investigations and Disciplinary Committee.

Delegations to the Deputy Chief Executive and Corporate Director of Central Services

The Deputy Chief Executive and Corporate Director of Central Services is the officer responsible and accountable for:

- Finance
- Procurement
- Audit & Enforcement
- Democratic Services
- Communications
- Policy & Performance
- Human Resources
- Legal Services

The Deputy Chief Executive, in conjunction with the Leader, will oversee the Hillingdon Improvement Programme and authorise expenditure on it.

The Deputy Chief Executive is the second most senior officer within the Council's Management hierarchy and has the delegated authority to deputise for the Council's Chief Executive.

The Deputy Chief Executive has, in accordance with Section 101 of the Local Government Act 1972, sub-delegated the day to day responsibility for managing the services set out above to her Heads of Service who report directly to her.

The delegations to the Deputy Director of Finance, the Borough Solicitor and the Head of Democratic Services are detailed in this Part of the Constitution. They are also set out in the Deputy Chief Executive's Internal Scheme of Delegations where the sub-delegations to her other Heads of Service can also be found.

Delegations to the Deputy Chief Executive and the Corporate Director of Planning, Environment, Education & Community Services

The Deputy Chief Executive and the Corporate Director of Planning, Environment, Education & Community Services is the officer responsible and accountable for:

- Transportation and Planning Policy
- ~~Planning & Transportation~~
- Community Public Safety
- Adult Education
- Libraries
- Culture, Sport, Leisure
- Corporate Landlord
- ~~Corporate Property~~
- Environment
- Highways & Green Spaces
- Consumer Protection
- ~~Departmental~~ ICT and Business Services
- Education
- Youth Services
- Planning
- Trading Standards
- Environmental Protection

The Deputy Chief Executive will specifically assist the Leader and the Chief Executive in relation to resident facing corporate working across the Council.

The Deputy Chief Executive, in conjunction with the Leader, will oversee the Business Improvement Delivery Programme and authorise expenditure on it.

The Deputy Chief Executive is the third most senior officer within the Council's Management hierarchy and has the delegated authority to deputise for the Council's Chief Executive in his absence and the absence of the Deputy Chief Executive and Corporate Director of Central Services.

The Deputy Chief Executive has, in accordance with Section 101 of the Local Government Act 1972, sub-delegated the day to day responsibility for managing the services set out above to her Heads of Service who report directly to her. The sub-delegations are set out in full in the Deputy Chief Executive's Internal Scheme of Delegations.

~~The Corporate Director and the department's Deputy Directors and Heads of Service are empowered to carry out and to appoint authorised officers to carry out relevant statutory functions falling within the responsibility of the department and to sign any documents associated with the exercise of those functions.~~

Planning Matters

~~Delegated to the Head of Planning, Trading Standards and Environmental Protection in accordance with S101 of the Local Government Act 1972~~

- ~~1. Determination of applications as to whether planning permission is required.~~
- ~~2. Determination of applications for Certificates of Lawfulness for existing use or Development.~~

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- ~~3. Determination of applications for single dwellings and housing developments of less than 10 dwellings or where the site area is less than 0.5 hectares and the number of dwellings is not specified.~~
- ~~4. Determination of applications for changes of use of retail units, apart from those involving a loss of A1 uses.~~
- ~~5. Determination of applications for changes of use of industrial units apart from changes to retail uses.~~
- ~~6. Determination of Householder applications in the Green Belt.~~
- ~~7. Approval of any application or consent not included in the attached schedule and which does not conflict with any planning policies, which is acceptable on planning grounds, where no valid planning objection has been received in the form of a petition of 20 or more signatures or 20 or more separate written responses, or where a Ward Councillor has not requested it to be reported to Committee for decision.~~
- ~~8. Refusal of any application or consent which conflicts with any planning policies, which is not acceptable on planning grounds and where no valid planning objection has been received in the form of a petition of 20 or more signatures or 20 or more separate written responses, or where a Ward Councillor has not requested it to be reported to Committee for decision.~~
- ~~9. Approval of details required by conditions imposed on the granting of planning permission and where there are no objections.~~
- ~~10. Determination of applications under the Copsewood Covenant.~~
- ~~11. Determination of applications for Certificates of Appropriate Alternative Development.~~
- ~~12. Determination of any application under the appropriate Town and Country Planning General Regulations for Council development which satisfy any of the above delegated powers.~~
- ~~13. Approval of responses to proposals which would have fallen within delegation arrangements if a planning application had been required, i.e. applications under Circular 18/84, consultations on applications submitted to neighbouring planning authorities and applications for determination as to whether prior approval is required under the General Development Order.~~
- ~~14. Approval of ancillary planning agreements and determination of related planning applications, subject to the approval of the relevant Planning Committee of the main heads of terms.~~
- ~~15. Authorisation of planning and highways agreements where it is considered appropriate to secure a particular objective, and which would not conflict with any of the Council's planning policies.~~

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- ~~16. The entering of land within the Borough for any purpose or purposes required in connection with the exercise of any statutory planning function.~~
- ~~17. The issue of Planning Contravention Notices.~~
- ~~18. The issue of Temporary Stop Notices~~
- ~~19. Authorisation and issue of Enforcement Notices in connection with Tree Preservation Orders.~~
- ~~20. All Statutory powers other than those delegated to the Planning Committees in relation to Tree Preservation Orders made under the Town and Country Planning Act and in relation to trees in Conservation Areas.~~
- ~~21. Determination of applications for work to trees covered by a Preservation Order in accordance with the above delegated powers.~~
- ~~22. Action requiring the removal or obliteration of unauthorised advertisements.~~
- ~~23. Serving of building preservation notices.~~
- ~~24. Responses to consultations on plans and policies of local authorities and other bodies which do not conflict with existing council policies. (See separate schedule of major/contentious applications which will be reported to Committees).~~
- ~~25. To authorise the making, issue and service of any notices, orders and other documents under the town and country planning and listed buildings legislation.~~
- ~~26. To authorise the institution of any legal proceedings in respect of any notices orders and other documents made, issued and served under the town and country planning and listed buildings legislation.~~
- ~~27. To authorise the institution of legal proceedings to seek injunctive relief under the town and country planning and listed buildings legislation.~~
- ~~28. To determine minor applications for development affecting listed buildings and their settings, as defined by BVPI 109 (b) and (c), and where there is a connected planning application that is capable of being determined by officers under delegated authority.~~
- ~~29. To determine telecommunication mast applications where the statutory time constraints do not allow for determination by the relevant Planning Committee, in consultation with the relevant Chairman of the Planning Committee and Party Lead.~~
- ~~30. To determine non-material amendments to planning applications.~~
- ~~31. That where a planning application has been refused and is appealed and upheld, to have the delegated authority to agree the heads of terms of any associated S106 agreement/ Unilateral undertaking. This is provided the S106~~

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~~agreement/unilateral undertaking covers all the planning obligations identified in the decision notice for the refused application~~

SCHEDULE OF MATTERS WHICH WILL BE REPORTED TO COMMITTEE FOR DETERMINATION

- ~~a. All applications for which petitions of 20 or more signatures or 20 or more separate written responses have been received.~~
- ~~b. Authorisation and issue of Enforcement Notices and Breach of Condition Notices under the Town and Country Planning Act & Planning and Compensation Act.~~
- ~~c. Any application where the Ward Councillor requests, in writing to the Head of Planning & Enforcement, within 21 days of the publication of the relevant weekly list of applications received by the council, that it be determined by a Committee. In exceptional circumstances, as determined by the Head of Planning & Enforcement, the 21 day rule may be waived.~~
- ~~d. All telecommunication mast applications where the statutory time constraints allow for determination.~~
- ~~e. Personal planning applications from Councillors and Chief Officers and officers directly involved in the processing of planning applications be referred to Committee (excludes certificates of existing and proposed lawful use).~~

ADDITIONALLY, APPLICATIONS IN THE FOLLOWING CATEGORIES SHALL BE REPORTED TO COMMITTEE FOR DETERMINATION BUT ONLY WHERE THE OFFICER RECOMMENDATION IS FOR APPROVAL:-

- ~~a) Dwellings — 10 or more dwellings or site of 0.5 hectares or more.~~
- ~~b) Offices/research and development/light industry — 1000 square metres of floorspace or more.~~
- ~~c) Heavy industry/storage/warehousing — 1000 square metres of floorspace or more or site area of over 1 hectare.~~
- ~~d) Retail distribution and servicing — 1000 square metres of floorspace or more or site area of 1 hectare or more.~~
- ~~e) All other major development — 1000 square metres of floorspace or more or site area of 1 hectare or more.~~
- ~~f) Sites where enforcement action agreed by Committee has been taken.~~
- ~~g) Major aviation development leading to a major quantifiable increase in capacity.~~
- ~~h) All departures from the development plan.~~

- ~~i) Applications on Green Belt land, apart from Householder applications.~~
- ~~j) Development affecting listed buildings and their settings, other than minor applications as defined by BVPI 109 (b) and (c) where there is a connected planning application that is capable of being determined by officers under delegated authority.~~
- ~~k) Advertisement poster panels of 16-sheet size and above.~~

SCHEDULE OF MATTERS WHICH WILL NOT BE REPORTED TO COMMITTEE FOR DETERMINATION

- ~~a) Existing and proposed certificates of lawful use and reporting to Committee on such decisions for information on a regular basis~~

Transportation matters

- ~~32. Response to consultations from transport operators on minor changes to timetables, routing and charges.~~

Community Services

- ~~33. To ensure the adequacy and efficiency of Adult Education, Community Services and Libraries, Arts and Cultural Services.~~

Corporate Landlord

- ~~34. To manage a projects team that will include asset review, options appraisal and feasibility, refurbishment and supporting the client management of all major property projects within the Council.~~
- ~~35. To be responsible for managing and overseeing a Technical and Compliance Team which will be responsible for the maintenance of all Council property assets and also for all technical areas where the Council has a legal duty to comply with designated standards.~~
- ~~36. To be responsible for Corporate Construction which not only includes all major construction projects but also all corporate building projects.~~
- ~~37. To be responsible for Facilities Management Services and Contract Management.~~
- ~~38. To provide back office services in relation to:
 - ~~• Commercial and voluntary sector lease negotiation and management~~
 - ~~• Valuation of properties~~
 - ~~• Sales and acquisition of properties~~
 - ~~• Property information management, reporting and benchmarking~~
 - ~~• Strategy and asset management planning.~~~~

Corporate Property

~~These delegations to be exercised in consultation with the relevant Corporate Director where deemed necessary by the Corporate Director of Planning, Environment and Community Services.~~

- ~~39. Approval of terms in respect of any transaction for which Cabinet authority has already been given for the acquisition or disposal of land and property or any legal interest in land and property.~~
- ~~40. To grant leases and licences for a term not exceeding seven years at an annual rental of not more than £10,000 (and, where a premium is paid, at a premium of less than £10,000).~~
- ~~41. To acquire or dispose of any other interests in land and licences and licences provided the value of any such interest or licence does not exceed £10,000.~~
- ~~42. To grant easements and wayleaves over or under council land to 3rd parties where the proper consideration payable is under £10,000.~~
- ~~43. To implement Rent Reviews following a decision by the Leader and Cabinet Member for Finance and Business Services.~~
- ~~44. To take legal or equitable charges over any property or any other assets.~~
- ~~45. To establish and maintain mechanisms for the review of land and property holdings.~~
- ~~46. Approval of sub-lettings, assignments, charges, surrenders and alterations under leases to or by the Council.~~
- ~~47. Approval of compensation, home loss, well maintained payments and removal expenses and other appropriate allowances arising from the acquisition, disposal, management or alteration of land and property.~~
- ~~48. Approval to terms for the settlement of end of tenancy matters including approval to the service of notices and authorisation of compensation payments.~~
- ~~49. Approval of steps necessary to collect rent and other income due to the Council.~~
- ~~50. Approval of steps to protect and enhance land and property managed by the Council including steps against vandalism and squatting.~~
- ~~51. Approval of all action necessary to protect and enhance the Council's commercial portfolio of leases, licences and wayleaves to all external bodies including the undertaking of rent reviews and lease renewals and appointment of arbitrators the selection of tenants and approval of terms for rent reviews and lease renewals.~~
- ~~52. Approval of terms for appropriation.~~

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- ~~53. The approval of the making of advance payments under Section 52 of the Land Compensation Act 1973 and the making of compensation payments due following the refusal of planning permission or revocation of planning permission.~~
- ~~54. Approval of terms and compensation due to the Council arising from the disposal of any interest in land to another authority having compulsory purchase powers.~~
- ~~55. Approval to the modification of restrictive covenants or other agreements relating to property.~~
- ~~56. Allocation of office space to Departments and management of office facilities.~~
- ~~57. Administration of lettings including decisions on applications and the granting of concessionary charges.~~

Highways matters

- ~~58. Determination of applications for street trader's licences and temporary markets and enforcement action as necessary. (Note: power to the Licensing Committee in respect of applications also)~~
- ~~59. The service of notices and/or counter-notices on public utility undertakers in relation to the breaking up of streets.~~
- ~~65. Administration of the New Roads and Street Works Act 1991, Part III (Street Works) on behalf of the Council as the Street Authority. (Control co-ordination of street works and enforcement).~~
- ~~66. To approve applications under Section 38, Highways Act 1980 – Construction of New Streets.~~
- ~~67. To authorise the adoption of streets and drains constructed under agreements with the Council.~~
- ~~68. To authorise emergency repairs to private streets in accordance with Section 230(3) of the Highways Act 1980.~~
- ~~69. The adoption of footpaths and streets as highways maintainable at public expense.~~
- ~~70. The authority to make final apportionments for any private street work undertaken by the Council, as Highway Authority, in accordance with Section 211 of the Highways Act 1980.~~
- ~~71. The authority to issue all notices, consents, approvals, orders, demands, licences, estimates and other documents authorised or required by or under Section 321 of the Highways Act 1980.~~
- ~~72. Determination of applications for any purpose allowed by legislation (Highway Management).~~

- ~~73. Control of street lighting, direction signs, highway seats and other street furniture.~~
- ~~74. Preparation and maintenance of the definitive Rights Of Way map.~~
- ~~75. Authorisation and issue of street litter control notices.~~
- ~~76. All matters concerning street trading licences to enable the granting, renewing or revoking of a Street Trading Licence or to make regulations for prescribing new Standard Conditions.~~
- ~~77. Authorisation, subject to legal advice, of legal proceedings under street trading legislation.~~
- ~~78. Supervision of reservoirs in accordance with the Reservoirs Act 1975 and the appointment of an Inspecting Engineer; Construction Engineer; and Supervising Engineer as and when required by the Act.~~
- ~~79. Determination of authorisation of parking bays on the highway for disabled people.~~
- ~~80. Removal of abandoned vehicles.~~
- ~~81. Removal or prevention of obstructions of the highway.~~
- ~~82. Authority to close public rights of way and public footpaths on land owned by the Department for a temporary period.~~

Traffic Matters

- ~~83. To determine AA/RAC temporary direction signs applications.~~
- ~~84. Authorisation of making of Traffic Regulation Orders.~~
- ~~85. The authorisation of the making of temporary Traffic Regulation Orders (TROs).~~
- ~~86. Officer named for the purposes of obtaining confidential information in pursuance of parking offences.~~
- ~~87. Making of Orders under the Town and Country Act to permit vehicles to use highways in cases where they would not otherwise be permitted.~~
- ~~88. To permit vehicles to use highways in cases where they would not otherwise be so permitted. (In accordance with the provisions of Orders made under the Town and Country Planning Act).~~
- ~~89. Officer who shall waive, in exceptional circumstances, fees, charges and notice in car parks and in respect of on-street, footway and verge parking.~~

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- ~~90. Approval of waiting and loading restrictions, where no objections have been received.~~
- ~~91. Approval of pedestrian crossing facilities.~~
- ~~92. Approval of details for traffic management schemes where the principle has already been agreed by the Council.~~

Environmental Health Matters

- ~~93. Enforcement of public health, environmental health and environmental protection legislation for the Authority including statutory nuisance.~~
- ~~94. Noise abatement measures under appropriate legislation and operation of any Heathrow Airport noise insulation schemes.~~
- ~~95. Enforcement of the legislation for clean air and integrated air pollution.~~
- ~~96. Operation of the grant scheme for the adaptation or replacement of fireplaces for clean air purposes.~~
- ~~97. Monitoring of water supply and quality, initiation of remedial action where required for separate water supplies to dwellings.~~
- ~~98. Enforcement of public health, drainage and sanitation provisions for premises and clearance of watercourses, ditches and ponds.~~
- ~~99. Operation of the Pest Control and Animal Welfare Service.~~
- ~~100. Regulation of poisons.~~
- ~~101. Regulation of explosives and other dangerous substances other than poisons).~~
- ~~102. Operation of health education and health promotion services.~~
- ~~103. Prevention, monitoring and control of the spread of infectious diseases.~~
- ~~104. Enforcement of legislation on food, food safety, food hygiene and control, including the importation of food.~~
- ~~105. Registration and determination of licence applications in respect of persons, premises and processes or in respect of particular foods or drink.~~
- ~~106. Authorisation of applications for emergency closing orders for food premises, stalls or vehicles and subsequent enforcement action.~~
- ~~107. Operation of the refuse collection service.~~
- ~~108. Management of recycling and civic amenity facilities.~~
- ~~109. Operation of public conveniences.~~

Health, Safety and Emergency Planning Matters

- 110. Enforcement of all statutory health and safety provisions.
- 111. Approval of working arrangements with the Health and Safety Executive and transfer of responsibility for premises.
- 112. Approval of emergency expenditure and payments to individuals in accordance with approved policies.

Matters Relating To Animals

- 113. (a) Inspections, licensing and enforcement of animal health and welfare provisions including markets, fairs, circuses, zoos, pet shops, slaughterhouses, dangerous wild animals, transit or animals and establishments for riding, breeding and boarding of animals (except in relation to dogs). (b) Inspections, licensing and enforcement of animal health and welfare provisions including breeding and boarding in relation to dogs.
- 114. Operation and enforcement of statutory provisions concerning stray dogs, guard dogs and rabies.

Trading Standards, Weights And Measures And Consumer Protection Matters

- 115. Exercise of weights and measures functions including the authorisation of notices and subsequent enforcement action.
- 116. Exercise of trading standards, consumer safety and consumer protection functions and the authorisation of notices.
- 117. Enforcement of policies covering shop opening hours and determination of applications for the suspension of general opening hours.
- 118. Determination of applications for night cafes. (See also delegations to Appeals Panel).
- 119. Operation of consumer advice and education services.

Recreation and Other Property Matters

- 120. Management and implementation of current policies in relation to the letting of land and buildings held by the Department or managed by it on behalf of other Departments, together with the signing and issue of related notices.
- 121. Authority to serve notices on travellers in respect of their occupation of Council owned land.

Licensing Matters

- 122. Exercise of miscellaneous licensing/registration functions including determination of applications for licences or registration for nursing agencies,

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~~accommodation agencies, scrap metal dealers, game dealers, establishments, acupuncturists, tattooing, ear piercing, electrolysis or similar premises and enforcement action as necessary.~~

- ~~123. Exercise of miscellaneous licensing/registration functions including determination of applications for licences or registration for sale of goods by competitive bidding.~~
- ~~124. Determination of applications for entertainment licences, for the registration of door supervisors and for the approval of premises for the purpose of civil marriage ceremonies and approval of changes to the technical regulations, rules, standards, guidelines or criteria governing public functions. (See also delegations to Licensing and Appeals Committee).~~
- ~~125. The granting of waiver requests in respect of entertainment licensing fees which have been made in accordance with the provisions of the relevant legislation.~~
- ~~126. The granting of written requests to waive or reduce the fees relating to entertainment licensing in respect of churches, community associations and other non-profit making groups in accordance with the guidance previously agreed by the Council.~~
- ~~127. The approval of refunds of entertainment licensing fees which are in accordance with the Council's agreed procedures and rules governing such refunds.~~
- ~~128. Determination of applications for permits under betting and lotteries legislation.~~
- ~~129. Authorisation of Council objections to the granting of a track betting licence.~~
- ~~130. Designation of individual technical officers to undertake environmental and consumer protection powers.~~
- ~~131. All matters relating to the safety of sports grounds including inspections, enforcement and the issuing of any required safety certificate or licence.~~
- ~~132. The issuing of consents or approvals in respect of applications made under the ALG/Metropolitan Police Code of Practice for unregulated events.~~
- ~~133. To undertake functions under the Licensing Act 2003 as follows:
 - ~~i. To determine applications for personal licences where no objection made.~~
 - ~~ii. To determine application for premises licence/club premises certificate where no representation made.~~
 - ~~iii. To determine application for provisional statement where no representation is made.~~
 - ~~iv. To determine applications to vary premises licence/club premises certificate where no representation made.~~~~

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- ~~v. To determine applications to vary designated premises supervisor in cases where there is no Police objection.~~
- ~~vi. To determine requests to be removed as designated premises supervisor.~~
- ~~vii. To determine applications for transfer of premises licence where no Police objection received.~~
- ~~viii. To determine application for interim authorities where there is no Police objection.~~
- ~~ix. To determine whether a complaint is irrelevant, frivolous or vexatious.~~

~~136. To undertake functions under the Gambling Act 2005 as follows :~~

- ~~i. To determine applications for Premises Licences where no representations made/representations have been withdrawn~~
- ~~ii. To determine applications to vary Premises Licence where no representations made/representations have been withdrawn~~
- ~~iii. To determine applications for transfer of Premises Licence where no representations received from the Gambling Commission~~
- ~~iv. To determine applications for a Provisional Statement where no representations made/representations have been withdrawn~~
- ~~v. To determine applications for Club Gaming and/or Club Machine Permits where no representations made/representations have been withdrawn~~
- ~~vi. To determine applications for other permits except as below:~~
- ~~vii. To determine applications for Gaming Machine Permits in Alcohol-licensed Premises for up to 2 machines where no representations received/representations withdrawn~~
- ~~viii. Cancellation of licensed premises gaming permits~~
- ~~ix. Consideration of Temporary Use Notices~~
- ~~x. To raise representations as Responsible Authority on behalf of the Licensing Authority~~

Delegations to the Corporate Director of Adult Social Care, Health & Housing

The Corporate Director of Adult Social Care, Health & Housing is the officer responsible and accountable for:

- Adult Services
- Older People's Services
- Healthy Hillingdon Health
- Departmental Performance, Resources & Commissioning
- Housing [which includes maintenance, management and housing needs]
- Access and Assessment
- Personalised Services
- Commissioning and Improvement [social care and housing]
- Children and Families

The term "Corporate Director of Adult Social Care, Health & Housing" relates to an officer appointed in accordance with the Local Authority Social Services Act 1970. The Corporate Director is to be responsible for all social services functions (other

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than those for which the Director of Education & Children's Services is responsible under the Children Act 2004) by being designated both the statutory Director of Adult Social Services and the statutory Director of Children's Services.

~~Specific delegations are:~~ Specifically, the Corporate Director is:

1. To be responsible for the delivery of local authority social services functions listed in Schedule 1 of the Local Authority Social Services Act 1970 (as amended).
2. To have overall responsibility for those functions which relate to children which are set out in:
 - a) The Children Act 2004 and in particular Section 18;
 - b) Such other functions conferred on or exercisable by the Council as may be prescribed by the Secretary of State by regulation or which the Council may consider appropriate.

The Corporate Director has, in accordance with Section 101 of the Local Government Act 1972, sub-delegated the day to day responsibility for managing the services set out above to her Heads of Service who report directly to her. The sub-delegations are set out in full in the Corporate Director's Internal Scheme of Delegations.

- ~~1. To exercise the council's powers and duties as social services authority when decisions are required regarding the personal welfare of any individual.~~
- ~~2. To exercise the council's powers and duties for the purpose of implementation of community care.~~
- ~~3. To create legal charges on property to secure sums outstanding in relation to (i) residential care charges or (ii) other charges under statutory provisions which fall to be discharged by the local social services authority.~~
- ~~4. To register or regulate any person or body for which the local social services authority has responsibility in that respect.~~
- ~~5. To act as a Receiver in appropriate cases and to recover expenditure related thereto.~~
- ~~6. To make payments to asylum seekers in accordance with Council policy.~~

Delegations to the Deputy Director of Adult Social Care Health and Housing

- ~~1. To exercise the Council's regulatory and enforcement functions in relation to housing in the area under any enactment including:-~~

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- ~~(i) taking all steps in connection with the issue or withdrawal of notices, orders or other documents which the Council is authorised or required to serve.~~
 - ~~(ii) selecting the most effective means of enforcement whether by agreement, works in default, prosecution or otherwise.~~
 - ~~(iii) authorising officers to act in matters arising under any such enactments.~~
- ~~2. To authorise payments of improvement grants, home insulation grants and creditors' accounts in accordance with regulations.~~
 - ~~3. To assess housing rents in accordance with Council policy.~~
 - ~~4. To operate the building society support lending scheme on behalf of the Council.~~
 - ~~5. To exercise the Council's statutory discretion in connection with improvement grants.~~
 - ~~6. To exercise the Council's functions in deciding whether or not applicants for housing assistance are intentionally homeless and therefore ineligible for such assistance.~~
 - ~~7. To act on behalf of the Council in agreeing the terms for the sale of any interest in land where the Council is obliged by the Right to Buy legislation to sell or has discretion to sell to secure tenants under the Housing Legislation subject to obtaining the appropriate statutory consents.~~
 - ~~8. To assess, agree and authorise the payments of compensation including home loss and disturbance payments and claims regarding the acquisition of or depreciation in interests or rights in land relating to non-Council tenants.~~
 - ~~9. To approve the making of Housing Act advances in accordance with the Council's scheme and to secure recovery of all sums owing to the Council thereunder including where appropriate the exercise of rights of sale, to vary the rate of interest charged on Housing Act advances and to effect the discharge of mortgages.~~
 - ~~10. To enter into agreements with tenant management organisations.~~
 - ~~11. To operate the housing, community charge and Council tax benefit scheme.~~
 - ~~12. To approve re-housing in accordance with current policies and appropriate legislation.~~
 - ~~13. To authorise refunds of rent in appropriate cases.~~
 - ~~14. To exercise the Council's functions regarding the restoration of gas, electricity and water services for tenants.~~
 - ~~15. In relation to residential property to grant secure tenancies (including joint tenancies), licences, wayleaves and other occupational rights and to do all~~

Appendix 2

~~that is necessary to ensure compliance with the terms of such rights once agreed~~

- ~~16. To approve and take steps to institute eviction proceedings in appropriate cases.~~
- ~~17. To take all steps to comply with the Council's obligations arising under Tenancy Agreements and Leases which it has granted.~~
- ~~18. To be responsible for the general management, repairs and maintenance of and investment in Council Housing Stock.~~

General Delegations to the Chief Executive, Deputy Chief Executives and all Corporate Directors the Corporate Director of Social Care, Health and Housing

These delegations are to the Chief Executive, ~~and each Corporate Director the Deputy Chief Executives and the Corporate Director of Social Care, Health and Housing~~ who may discharge the function through one of his/her staff.

1. To take any steps necessary for the day to day management and administration of any matters within the designated area of responsibility and to take overall responsibility for the performance of their service area.
2. To take all such action as ordinarily falls within the scope of professional responsibility and deal with all other matters delegated or to be delegated by Council, Cabinet, Cabinet Member or the Chief Executive.
3. To manage any budget for which the Deputy Chief Executives/Corporate Director has lead responsibility within the approved cash limit, provided that no action is taken which would result in growth in future years or which would affect a budget which is not under the chief officer's direct control. This includes authorising virements in accordance with the Budget and Policy Framework Procedure Rules which can be found in Part 4 of the Constitution.
4. To exercise the council's functions in obtaining registrations, licences, certificates or other similar documents required by the council, its officers or in respect of its premises from any authority or body not being the council.
5. To exercise the council's right of objection against any application made by third parties for registration, certificates, licences, orders and other similar matters.
6. To register, issue or grant licences (not being occupational licences), notices, certificates, orders or similar documents which the council are authorised or required to register, issue, grant, give or make by or under any enactment.
7. To exercise discretion in writing off or remitting in whole or in part debts of up to £5,000 due to the council, but only after all reasonable steps to recover them have been taken.

Appendix 2

8. Within their designated area of responsibility and subject to any corporate property standards and the agreement of the ~~Director of Planning and Community Services~~ Deputy Chief Executives and Corporate Director of Planning, Environment, Education and Community Services to acquire or grant easements and leases for a term not exceeding seven years less 2 days and to acquire or dispose of any other interests in land the value of which does not exceed £10,000.
9. Subject to compliance with any corporate property standards to take any steps for the proper and effective management of such property falling within their designated area of responsibility.
10. In accordance with the Council's Personnel Procedures, but subject to the Officer Employment Procedure Rules, to appoint to, dismiss from and amend posts within the chief officer's area of responsibility.
11. In accordance with the Council's Personnel Procedures to suspend, other than the three Statutory Officers, Chief Officers and Deputy Chief Officers within their area of responsibility.
12. To agree compensation payments not exceeding £1000 under the Council's Complaints Procedure.
13. To accept tenders with a value of up to £50,000. This excludes tenders for the appointment of consultants where tenders with a value of up to £5,000 can be accepted.
14. To recommend to the relevant Cabinet Member for final approval individual agency and temporary workers between a value of £5k and £50k.
15. To exercise all of the powers of Appropriate Delegated Officers for the purposes of the Procurement and Contract Standing Orders and the Code of Practice.
16. To enter into agreements, on behalf of the Council incurring match funding or a revenue commitment from the Council, subject to the Cabinet having previously agreed the proposal including the final level of Council commitment.
17. In conjunction with the Leader and relevant Cabinet Member, to sign-off expenditure for approved Initiatives.

Delegations to the Corporate Director of Education & Children's Services

The ~~Corporate Director of Education & Children's Services~~ is the officer responsible and accountable for:

- ~~Education & Children's Services~~
- ~~Youth Services~~
- ~~Departmental Policy, Performance & Resources~~

Specific delegations are:

- ~~1. To act as the "Chief Education Officer" appointed under section 532 of the Education Act 1996 or any re-enactment of that provision (with or without modification) including the School Standards and Framework Act 1998.~~
- ~~2. To be the statutory Director of Children's Services and responsible for those functions which relate to children which are set out in:
 - ~~a) The Children Act 2004 and in particular Section 18;~~
 - ~~b) Such other functions conferred on or exercisable by the Council as may be prescribed by the Secretary of State by regulation or which the council may consider appropriate~~~~
- ~~3. In relation to all educational institutions with delegated management, to exercise in accordance with agreed staffing procedures all those powers and duties conferred on the local education authority which the council is bound to exercise at the request of the Governing Body.~~
- ~~4. To allocate budgets for schools in accordance with an agreed scheme of delegation including the exercise of discretion under such a scheme.~~
- ~~5. To authorise assessments and statements of special educational needs and arrange any necessary provision.~~
- ~~6. To ensure the adequacy and efficiency of Youth Services.~~
- ~~7. To provide free meals and award clothing and maintenance grants.~~
- ~~8. To arrange for transport of pupils and students.~~
- ~~9. To provide any other benefits or services to pupils, students and educational institutions which the local education authority has a duty or power to provide under the Education Acts.~~
- ~~10. To award teacher training bursaries and mandatory further and higher education awards, and to award discretionary further and higher education awards according to the policy guidelines set by the Council.~~
- ~~11. To arrange for the control of employment of children in accordance with the local education authority's bye-laws.~~
- ~~12. To allocate school places and to agree placements of children outside the borough including the payment of boarding and tuition fees in appropriate cases.~~
- ~~13. To exercise the powers of the LEA in respect of Education Supervision Orders, School Attendance Orders and Non-school attendance.~~
- ~~14. To arrange publication of prospectuses, handbooks, etc. relating to the education service.~~

- ~~15. To agree premature retirement for teachers aged between 50 and 60 in accordance with Council policy.~~
- ~~16. To recruit and refer appointments to School Governing Bodies for approval by the Cabinet Member.~~
- ~~17. To authorise officers to attend court to give evidence on behalf of the council and to represent the council in magistrates' courts in matters involving children.~~
- ~~18. To make decisions on behalf of the council as adoption agency.~~
- ~~19. To make payments to those asylum seekers who fall within the definition of children as defined in the Children Act 2004 in accordance with council policy.~~

Delegations to the Corporate Deputy Director of Finance – Director of Finance and Business Services

The Corporate Director of Finance & Business Services is the officer responsible and accountable for:

- ~~• Finance~~
- ~~• Procurement~~
- ~~• ICT & Business Services~~

Specific delegations are:

1. To act as and exercise the functions of the “chief finance officer” meaning the officer designated under section 151 of the Local Government Act 1972.
2. To exercise the council’s functions regarding the demanding of ~~General Rate, Empty Rate, Community Charges, Community Charge Penalties, National Non-Domestic Rate~~ and the Council Tax and the collection and recovery of all sums owing in respect thereof and regarding all matters involving valuation for rating purposes, and for these purposes to authorise officers to represent the council in magistrates’ courts, the Local Valuation Court or the Valuation and Community Charge Council Tax, Tribunals.
3. To implement the council’s Treasury Management Strategy which has adopted CIPFA’s “Code of Practice for Treasury Management in Local Authorities” and to control all money in the hands of the Council in accordance with this CIPFA code by taking all executive decisions on borrowing, investment or financing including, without limitation, the power: -
 - (i) to raise money pursuant to any authority to borrow.
 - (ii) to make temporary investments of monies by way of loan provided proper security is deposited with the council’s bankers.

Appendix 2

- (iii) to make advances from the Consolidated Loans Fund or other funds held by the council.
 - (iv) to buy or sell investments of any kind.
4. To have regard to CIPFA's "Prudential Code for Capital Finance in Local Authorities" when considering all matters relating to capital finance, as defined by Part 1 of the Local Government Act 2003. This involves establishing procedures to monitor performance against all forward looking prudential indicators and ensuring that the following matters are taken into account when prudential indicators are set or revised: -
- ii. Affordability;
 - iii. Prudence and sustainability;
 - iv. Value for money;
 - v. Stewardship of assets;
 - vi. Service objectives; and
 - vii. Practicality.
5. To administer and manage the council's pension fund in accordance with the regulations and with policy set by the pensions committee.
6. To administer any funds which are approved by the council and which are pursuant to the effective management of the council's finances.
7. To ensure that effective arrangements for insurance are in place and to take out insurance cover for all policies as necessary.
8. To review and amend Financial Regulations.
9. To set the rate of interest for mortgages and loans.
- ~~10. To exercise the Council's functions as Accountable Body in respect of Single Regeneration Budget Scheme.~~

~~The Director of Finance and Business Services may sub-delegate the following responsibilities to the relevant Head of Service or professional Service Manager:~~

~~Local Land Charges Matters~~

- ~~11. The maintenance of the Local Land Charges Register, and the exercise of all functions of the Council under the Local Land Charges Acts and the Local Land Charges Rules.~~

~~Building Control Matters~~

- ~~12. All functions in relation to dangerous structures/buildings including securing the removal of dangerous structures/buildings, and the service of notices under the Building Act 1984 (in as far as they relate to dangerous structures/buildings) and employing contractors to carry out emergency works.~~

Appendix 2

- 13 ~~Those functions and duties relating to the administration and enforcement of the Building Regulations and allied legislation:-~~
- ~~(i) determination of Full Plans applications and Building Notices submitted under the Building Regulations;~~
 - ~~(ii) the checking and verification of certificates submitted by approved persons;~~
 - ~~(iii) the checking of notices and certificates other than in (ii) above, given under the Building (Approved Inspectors, Etc.) Regulations;~~
 - ~~(iv) determination and vetting of appropriate fees; and~~
 - ~~(v) the service of notices under the Building Regulations and Building Act 1984 (in so far as they relate to the Building Regulations).~~
- 14 ~~All functions in relation to (a) ruinous and dilapidated buildings and neglected sites; and (b) demolition of buildings including the service of notices under the Building Act 1984 (in so far as they relate to ruinous and dilapidated buildings and neglected sites and the demolition of buildings).~~

Port Health Authority

- 15 ~~Administration of [and enforcement responsibilities] in respect of the Port Health Control Unit at Heathrow.~~

Bereavement Services

- 16 ~~Signing and issue of notices for matters concerning allotments, grave spaces and memorial stones.~~

Delegations to the Borough Solicitor

1. To be the Council's Monitoring Officer for the purposes of the Local Government and Housing Act 1989.
2. To institute any legal or formal proceedings on behalf of the Council which the Council could institute and to defend any prospective or actual legal or formal proceedings instituted against the Council, its members or officers and to appear by Counsel or in person or to authorise an officer to so appear in any proceedings and to verify a document by signing a Statement of Truth under the Civil Procedure Rules on behalf of the Council and to settle any actual or prospective proceedings.
3. To certify copies of original documents for use in court proceedings.
4. To suspend the Chief Executive pending an immediate summoning of the Investigations and Disciplinary Committee

Delegations to the Head of Democratic Services

1. To act as the Electoral Registration Officer and the (Acting) Returning Officer for local and other elections.
2. To act as the proper officer for the registration of Births, Deaths and Marriages.
3. To certify the minutes of the Council, a committee or sub-committee and any report to such a meeting as a true copy.
4. To designate approved duties for Members to claim travelling, subsistence and dependent care allowances.
5. To make arrangements to hear appeals against pupil exclusions and appeals by Governing Bodies.

Proper Officers for the Purposes of the Constitution

- Officer to be advised of the Mayor's view that a matter is one that ought to be treated as a key decision – Head of Democratic Services.
- Officer to ensure that Access to Information rules as set out in the constitution are adhered to – Monitoring Officer.
- Officer to act as proper officer for registration of Births, Deaths and Marriages – Head of Democratic Services.
- Officer to be requested to call Council meetings in addition to ordinary meetings - Head of Democratic Services.
- Officer to be notified of the name of the person to whom it is proposed to make an offer of appointment as Chief Executive, Chief Officer and Deputy Chief Officer, Head of Human Resources.
- Officer to notify every member of the Cabinet of the name of a person to whom it is wished to make an offer of appointment as Chief Executive, Chief Officer and Deputy Chief Officer, and to whom any objections by the Leader to the proposal can be made – Head of Human Resources.
- Officer to be notified of the name of the person to whom it is proposed to dismiss as Chief Executive, Chief Officer and Deputy Chief Officer – Head of Human Resources.
- Officer to notify every member of the Cabinet of the name of a person [Chief Executive, Chief Officer or Deputy Chief Officer] who it is proposed to dismiss, and to whom any objections by the Leader to the proposal can be made – Head of Human Resources.
- Officer to refer firm proposals for the budget and policy framework to Council for decision – Head of Democratic Services.

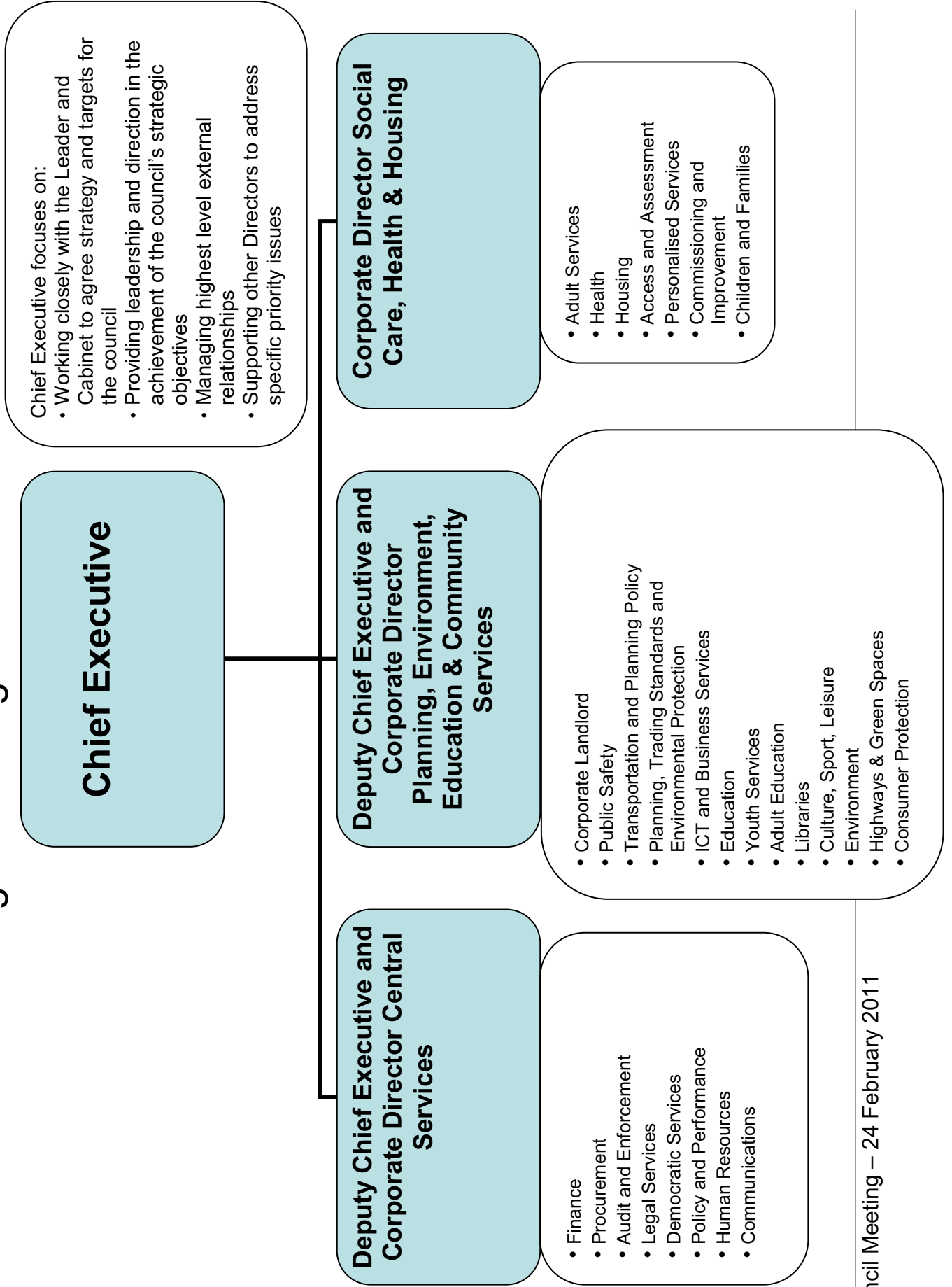
PART 7

MANAGEMENT STRUCTURE

Preamble

1. The Council consists of ~~3~~ 5 Departments (Directorates):
 - (a) ~~Deputy Chief Executive's and Corporate Director of Central Services~~
 - (b) ~~Finance and Business Services~~
 - (c) ~~Education and Children's Services~~
 - (d) ~~Planning, Environment and Community Services~~
 - (b) Deputy Chief Executive and Corporate Director of Planning, Environment, Education and Community Services
 - (f) (c) Adult Social Care, Health & Housing
1. A Two Deputy Chief Executives and a Corporate Director, responsible to the Chief Executive, ~~is~~ are responsible and accountable for each Department.
 2. These ~~five~~ three officers, together with the Chief Executive, come together to form the top officer tier in the Council, which is called the Corporate Management Team, working closely with the Cabinet.
 3. The Council's departmental structure is shown in Appendix 1.

Hillingdon Management Structure



Minutes

ANNUAL COUNCIL

12 May 2011

Meeting held at Council Chamber - Civic Centre, High Street, Uxbridge UB8 1UW



HILLINGDON
LONDON

Councillor David Yarrow (Mayor in the Chair – agenda items 1 to 3)
Councillor Mary O'Connor (Deputy Mayor – agenda items 1 to 3)

Councillor Mary O'Connor (Mayor in the Chair – agenda items 4 to 13)
Councillor Michael Markham (Deputy Mayor – agenda items 4 to 13)

<p>MEMBERS PRESENT:</p> <p>Councillors: David Allam Janet Duncan Eddie Lavery Lynne Allen Beulah East Anita MacDonald Bruce Baker Neil Fyfe John Major Richard Barnes Janet Gardner Michael Markham Josephine Barrett Sid Garg (in part) Carol Melvin David Benson Roshan Ghei Douglas Mills Jonathan Bianco Dominic Gilham Richard Mills Lindsay Bliss Raymond Graham John Morgan Sukhpa Brar Paul Harmsworth Susan O'Brien Wayne Bridges Shirley Harper-O'Neill David Payne Mike Bull John Hensley Ray Puddifoot Keith Burrows Henry Higgins Andrew Retter Paul Buttivant Patricia Jackson John Riley George Cooper Phoday Jarjussey David Routledge Judith Cooper Sandra Jenkins Robin Sansarpuri Philip Corthorne Alan Kauffman Scott Seaman-Digby Brian Crowe Judy Kelly David Simmonds Peter Curling Peter Kemp Brian Stead Catherine Dann Mo Khursheed Michael White Jazz Dhillon Kuldeep Lakhmana</p>
<p>OFFICERS PRESENT: Hugh Dunnachie, Fran Beasley, Jean Palmer, Linda Sanders, Raj Alagh, Lloyd White, Morgan Einon and Nikki Stubbs</p>
<p>PRAYERS</p> <p>Prayers were said by Reverend Adrian Guthrie.</p>
<p>ONE MINUTE SILENCE</p> <p>It was with sadness that the Mayor advised that Group Captain Tom Barrett, Station Commander at RAF Northolt, had recently died in an accident. All present stood for a minute's silence in his memory.</p>
<p>1. APOLOGIES FOR ABSENCE (<i>Agenda Item 1</i>)</p> <p>Apologies for absence were received from Councillors Barker, Lewis, Nelson and</p>

	Sandhu.
2.	<p>DECLARATIONS OF INTEREST (<i>Agenda Item 2</i>)</p> <p>Councillor G Cooper declared a personal interest in Agenda Item 11 – Policy Overview and Scrutiny Committee Annual Report, as he was a trustee of Groundwork Thames Valley, and remained in the room during the consideration thereof.</p>
3.	<p>ELECTION OF MAYOR 2011/2012 (<i>Agenda Item 3</i>)</p> <p>The Mayor thanked the Council for the opportunity that he had been afforded over the last 12 months. He and the Mayoress had personally attended 560 of the 718 mayoral events conducted during the year and had travelled 12,605 miles in the Mayoral car.</p> <p>During his term of office, the Mayor had attended a number of military engagements to celebrate the 70th anniversary of the Battle of Britain. One such event was the sunset ceremony at RAF Northolt where the RAF band played and two planes (a Hurricane and a Spitfire) flew overhead. The Mayor noted that the pilot that had flown this Spitfire in the Second World War had also attended the ceremony.</p> <p>Another highlight of the Mayor's year in office was his visit to Mansion House for the Lord Mayor's Show. On arrival, the Mayor's car had to be escorted the wrong way down Fleet Street by a police outrider.</p> <p>The Mayor thanked everyone that had been involved in fundraising for his charities, which had raised £55,000. Hillingdon Autistic Care and Support would receive £26,000 and Hillingdon Food Bank would receive £29,000 (part of this was in the form of food donations).</p> <p>The Mayor also thanked Council officers and the Mayoress, Mrs Rita Kilroy, for their support. He concluded by stating that his time as Mayor had been an honour and a privilege.</p> <p>Nominations were invited for a Mayor to hold office for the 2011/2012 municipal year. Councillor O'Connor was nominated by Councillor Retter and seconded by Councillor Simmonds. Councillors Barnes, Benson, Corthorne, Fyfe and Gilham spoke in support. There were no further nominations.</p> <p>RESOLVED: That Councillor O'Connor be elected as Mayor for the municipal year 2011/2012.</p>
	<p>ADJOURNMENT FOR THE ROBING OF THE NEW MAYOR</p> <p><i>The Council adjourned for robing of the new Mayor at 8.12pm and reconvened at 8.26pm.</i></p>
4.	<p>ACCEPTANCE OF OFFICE BY THE MAYOR (<i>Agenda Item 4</i>)</p> <p>The newly elected Mayor signed the declaration of acceptance of office.</p>
5.	<p>APPOINTMENT OF DEPUTY MAYOR (<i>Agenda Item 5</i>)</p> <p>The Mayor informed the Council that she had appointed Councillor Markham as</p>

Deputy Mayor and that her Escorts for the forthcoming year would be Miss Elizabeth (Lily) Meares, Mr Paul O'Connor and Mr Tim McCarthy.

RESOLVED: That the Deputy Mayor and the Mayor's Escorts for the year be noted.

6. **NEW MAYOR'S ANNOUNCEMENTS** (*Agenda Item 6*)

The Mayor thanked the Council for the honour of being appointed as Mayor and advised Members that her charities for the year would be in relation to mental health. Her charities would be MIND, Riverside (Acute Unit), Woodlands (Alzheimer's and Dementia Unit) and CAMHS (Child and Adolescent Mental Health Services).

7. **VOTE OF THANKS TO OUTGOING MAYOR** (*Agenda Item 7*)

Councillor Puddifoot moved a vote of thanks to the retired Mayor, Councillor Yarrow and his Mayoress, Mrs Rita Kilroy. This was seconded by Councillor Simmonds. Councillors Barnes, Khursheed, Harper-O'Neill and Retter spoke in support.

The Mayor (Councillor O'Connor) presented the Past Mayor's badge to Councillor Yarrow and Past Mayoress' badge to Mrs Rita Kilroy.

RESOLVED: That the vote of thanks to the Outgoing Mayor, Councillor Yarrow, be agreed.

8. **LEADER'S APPOINTMENT OF DEPUTY LEADER OF THE COUNCIL AND CABINET** (*Agenda Item 8*)

Councillor Puddifoot advised Members that the Deputy Leader and Cabinet positions would be filled as follows:

Position/Portfolio	Councillor
Deputy Leader and Education and Children's Services	David Simmonds
Co-ordination and Central Services	Scott Seaman-Digby
Culture, Sport and Leisure	Henry Higgins
Finance, Property and Business Services	Jonathan Bianco
Improvement, Partnerships and Community Safety	Douglas Mills
Planning, Transportation and Recycling	Keith Burrows
Social Services, Health and Housing	Philip Corthorne
Cabinet Assistant to the Leader of the Council	Allan Kauffman

9. **SCHEME OF MEMBERS' ALLOWANCES 2011/2012** (*Agenda Item 9*)

Councillor G Cooper moved the recommendation as set out on the Order of Business. This was seconded by Councillor Puddifoot, put to the vote and agreed.

RESOLVED: That the current Member' Allowances Scheme be amended as

	indicated in the report with effect from 12 May 2011.
10.	<p>COMMITTEE ALLOCATIONS AND MEMBERSHIP 2011/2012 (<i>Agenda Item 10</i>)</p> <p>Councillor Puddifoot moved that Part 2, Article 8 of the Constitution be amended to remove the restriction on any Member serving more than four consecutive years on the Audit Committee. This was seconded by Councillor Simmonds.</p> <p>Councillor G Cooper moved that the proposals on memberships, as set out on the lilac coloured sheets, with the amendment to the Constitution made by Councillor Puddifoot, be agreed. This was seconded by Councillor White.</p> <p>Councillor Harmsworth advised that Mr John Thomas, UNISON representative on the Pensions Committee had recently passed away. On being put to the vote, the amended motion was agreed.</p> <p>RESOLVED: That:</p> <ol style="list-style-type: none"> 1. Part 2, Article 8 of the Constitution be amended to remove the restriction on any Member serving more than four consecutive years on the Audit Committee; and 2. the Members be appointed to the Committees as set out in Appendix A of the minutes.
11.	<p>POLICY OVERVIEW AND SCRUTINY COMMITTEES ANNUAL REPORT (<i>Agenda Item 11</i>)</p> <p>The Council received a report of the work covered by the Policy Overview and Scrutiny Committees in 2010/11. It was commended by Councillor J Cooper and seconded by Councillor Dann.</p> <p>RESOLVED: That the Policy Overview and Scrutiny Annual Report 2010/2011 be endorsed.</p>
12.	<p>LICENSING OF SEX ENTERTAINMENT VENUES (<i>Agenda Item 12</i>)</p> <p>It was noted that an additional recommendation had been included on the Order of Business to delegate authority to the Head of Democratic Services, in consultation with the Leader of the Council, to update the Terms of Reference of the Licensing Committee. Councillor Bianco moved and Councillor Retter seconded the recommendations. Following debate (Councillor Allen), the motion was put to the vote and agreed.</p> <p>RESOLVED: That Council:</p> <ol style="list-style-type: none"> 1. Adopts Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982; 2. Approves the draft Sex Establishment Licensing Policy (Appendix 1 of the report); 3. Agrees that the terms of reference of the Licensing Committee be extended to include the Local Government (Miscellaneous Provisions) Act 1982; 4. Agrees the table of delegations as set out in Appendix 2 of the report; 5. Notes the proposed timetable for implementation (Appendix 3 of the report); and 6. Agrees to delegate authority to the Head of Democratic Services, in

consultation with the Leader of the Council, to update the Terms of Reference of the Licensing Committee in respect of the operation of the Committee and its Sub-Committees and the new powers in respect of Sex Establishment Venue Licences under the Local Government (Miscellaneous Provisions) Act 1982.

13. **STATEMENT BY THE LEADER OF THE COUNCIL** (*Agenda Item 13*)

When the Leader delivered his Statement in 2009/2010, a new administration had just started and he had outlined what the Council aimed to achieve in the next four years under four themes: our people; our natural environment; our built environment; and financial management.

In his closing remarks, the Leader had stated that the effects of the economic recession would bring problems for the people of the United Kingdom over the years ahead. He had advised that the Council would need to protect service delivery at a level that residents would support and expect.

The period following the last Council AGM had seen the national economic position worsen and a reduction in Government funding for local authorities. Many councils had struggled with this reduction in funding and it had resulted in them making massive staff redundancies and closing facilities. However, this Council had put procedures in place to deal with the problem more effectively than the vast majority of local authorities. The Leader believed that Hillingdon was the only council that was not closing libraries, but instead was rebuilding or refurbishing them all and increasing their opening hours.

Furthermore, the Leader advised that the Council had not closed any children's centres, dining centres for the elderly or leisure facilities. As well as continuing the same level of road sweeping and the weekly refuse and recycling services, additional investment had been put into initiatives in relation to the care of the elderly and road management. Council Tax had also been frozen for the third year running and parking fees had been frozen for residents.

The Council had continued to obtain high levels of residents' satisfaction for Council services and had received a steady stream of letters praising its services and staff. The Council had also received dozens of awards again this year for its services and facilities. Most recently, the Council had been awarded the prestigious Community Benefit award from the Royal Institute of Chartered Surveyors for the Botwell Green Sports and Leisure Complex. The Leader believed that this was a clear example of the Council putting the needs of its residents first.

Although the Members were the drivers of policy, it was noted that delivery was the responsibility of the staff. The Leader thanked the staff for the part that they had played in the success of the Council during what was deemed to be an uncertain time for local authority staff across the country. He went on to note that the Council had been successful in protecting front line services, with Hillingdon redundancies being one of the lowest in London.

The Leader stated that, at the senior level, the management team was the best that he had worked with over the past eleven years and expressed his gratitude to them for their hard work.

The Leader expressed his personal appreciation for the work that Councillor

	<p>Khursheed had done for the Council as Leader of the Opposition. He acknowledged that this had not been the easiest of years personally for Councillor Khursheed and that his professional approach and honesty were an asset to his Group and to the Council.</p> <p>Although there would be challenges ahead, the Leader was confident that the Council's policy of putting the needs and aspirations of its residents first, combined with a sound managerial and financial approach, would see Hillingdon through any challenge. He was proud of the people and the environment that made up the borough of Hillingdon and was proud that the Council had protected its residents and services so well.</p>
	<p>APPENDIX 1 - COMMITTEE ALLOCATIONS AND MEMBERSHIP 2011/2012</p>
	<p>The meeting, which commenced at 7.30 pm, closed at 9.04 pm.</p>

These are the minutes of the above meeting. For more information on any of the resolutions please contact Lloyd White, Head of Democratic Services on 01895 556743. Circulation of these minutes is to Councillors, Officers, the Press and Members of the Public.

COMMITTEE MEMBERSHIP 2011/2012

ORDINARY COMMITTEES**EXECUTIVE SCRUTINY COMMITTEE 6(4-2)**

CONSERVATIVE	LABOUR
Lavery (Chairman)	Khursheed (lead)
Riley (Vice-Chairman)	Harmsworth
Crowe	
Stead	

Other Voting Members on Education issues only

Parent Governor (3)	3 vacancies
Church of England Diocesan Representative	vacancy
Roman Catholic Diocesan representative	Anthony Little

EXTERNAL SERVICES SCRUTINY COMMITTEE 8(6-2)

CONSERVATIVE	LABOUR
White (Chairman)	Jarjussey (lead)
Baker (Vice-Chairman)	Major
Barrett	
Gilham	
Kemp	
R. Mills	

EDUCATION & CHILDREN'S SERVICES POLICY OVERVIEW COMMITTEE 8(6-2)

CONSERVATIVE	LABOUR
Dann (Chairman)	Bliss
J. Cooper (Vice-Chairman)	Curling (lead)
Benson	
Hensley	
O'Brien	
Riley	

Other Voting Members

Parent Governor (3)	3 vacancies
Church of England Diocesan Representative	Vacancy
Roman Catholic Diocesan representative	Anthony Little

RESIDENTS' AND ENVIRONMENT SERVICES POLICY OVERVIEW COMMITTEE 8 (6-2)

CONSERVATIVE	LABOUR
Markham (Chairman)	Dhillon (lead)
O'Brien (Vice-Chairman)	Nelson
Harper-O'Neill	
Kelly	
Payne	
Yarrow	

COMMITTEE MEMBERSHIP 2011/2012

CORPORATE SERVICES AND PARTNERSHIPS POLICY OVERVIEW COMMITTEE 8(6-2)

CONSERVATIVE	LABOUR
Lewis (Chairman)	East (lead)
White (Vice-Chairman)	Sansarpuri
Fyfe	
Graham	
Harper-O'Neill	
R. Mills	

SOCIAL SERVICES, HEALTH AND HOUSING POLICY OVERVIEW COMMITTEE 8(6-2)

CONSERVATIVE	LABOUR
J. Cooper (Chairman)	Major (lead)
Kemp (Vice-Chairman)	Lakhmana
Benson	
Brar	
Bridges	
Jackson	

SUBSTITUTES FOR SCRUTINY AND POLICY OVERVIEW COMMITTEES ARE ALL COUNCILLORS EXCEPT THOSE IN THE CABINET, GROUP LEADERS AND CHIEF WHIPS.

CENTRAL & SOUTH PLANNING COMMITTEE 8 (6-2)

CONSERVATIVE	LABOUR
Hensley (Chairman)	Duncan (lead)
J. Cooper (Vice-Chairman)	Sansarpuri
Bridges	
Buttivant	
Gilham	
Stead	

NORTH PLANNING COMMITTEE 8 (6-2)

CONSERVATIVE	LABOUR
Lavery (Chairman)	Allam (lead)
Kauffman (Vice-Chairman)	Dhillon
Markham	
Melvin	
Morgan	
Payne	

SUBSTITUTE MEMBERS OF PLANNING COMMITTEES

CONSERVATIVE		LABOUR	
Baker	Jackson	Allam	Harmsworth
Barker	R. Mills	Allen	Khursheed
Barrett	White	Bliss	Lakhmana
Benson		Curling	MacDonald
Brar		Dhillon	Major
G. Cooper		Duncan	Nelson
Graham		East	Sandhu
Fyfe		Ghei	Sansarpuri

IN ADDITION ALL PLANNING COMMITTEE MEMBERS TO BE SUBSTITUTES FOR EACH OTHER'S COMMITTEE.

COMMITTEE MEMBERSHIP 2011/2012

PENSIONS COMMITTEE 6 (4-2)

CONSERVATIVE	LABOUR
Corthorne (Chairman)	Harmsworth (lead)
Markham (Vice-Chairman)	Duncan
Lewis	
Simmonds	
Substitutes	Substitutes
Barrett	Curling
Fyfe	East
Kemp	
Graham	

Advisory Members

UNISON	Vacancy
Active Members	John Holroyd Andrew Scott

APPOINTMENTS COMMITTEE 6 (4-2)

CONSERVATIVE	LABOUR
Puddifoot (Chairman)	Khursheed (lead)
Simmonds (Vice-Chairman)	Harmsworth
Jenkins	
D. Mills	
Substitutes	Substitutes
Bianco	Allam
Burrows	Allen
J. Cooper	Curling
Corthorne	Dhillon
Higgins	Duncan
Lavery	East
Seaman-Digby	Major

REGISTRATION & APPEALS COMMITTEE 6 (4-2)

CONSERVATIVE	LABOUR
G. Cooper (Chairman)	Allen (lead)
Hensley (Vice-Chairman)	Bliss
Lewis	
R. Mills	
Substitutes	Substitutes
Barrett	Lavery
Bianco	Markham
Burrows	D. Mills
Corthorne	Payne
Dann	Puddifoot
Higgins	Seaman-Digby
Jenkins	Simmonds
Kemp	Stead

SUBSTITUTES ON THIS COMMITTEE MAY COMPRISE CABINET MEMBERS FOR THE PURPOSES OF BEING MEMBERS OR SUBSTITUTE MEMBERS OF THE THREE SUB-COMMITTEES, BUT NO CABINET MEMBERS SHOULD SIT AS MEMBERS OF THE MAIN REGISTRATION AND APPEALS COMMITTEE

COMMITTEE MEMBERSHIP 2011/2012

OTHER COMMITTEES / PANELS

STANDARDS COMMITTEE 8 (6-2)

CONSERVATIVE	LABOUR
Riley (lead)	Khursheed (lead)
Barrett	Harmsworth
Corthorne	
Hensley	
Lewis	
Markham	
Substitutes	
Dann	Substitutes
Graham	Allen
Gilham	Curling
Harper-O'Neill	Duncan
Kelly	
Kemp	

Independent Members (3)

Mr Allan Edwards (Chairman)
Mr Malcolm Ellis (Vice-Chairman)
Mr James Keys

AUDIT COMMITTEE 4(3-1)

CONSERVATIVE	LABOUR
G. Cooper (lead)	Harmsworth (lead)
Graham	
Lewis	
Substitutes	Substitutes
Crowe	Jarjussey
Hensley	
R. Mills	

Independent Member (1)

Mr John Morley (Chairman)

LICENSING COMMITTEE 10 (8-2)

CONSERVATIVE	LABOUR
Retter (Chairman)	Allen (lead)
Barrett (Vice-Chairman)	Gardner
Baker	
Bull	
Kelly	
Kemp	
Melvin	
Stead	

N.B. NO SUBSTITUTES ALLOWED FOR LICENSING COMMITTEE

COMMITTEE MEMBERSHIP 2011/2012

HILLINGDON DOMESTIC VIOLENCE ACTION FORUM 3 (2-1)

CONSERVATIVE	LABOUR
Dann (Vice-Chairman)	Gardner (proposed Chairman)
Hensley	
Substitutes	Substitutes
Melvin	Curling

SUB-COMMITTEE MEMBERSHIP TO BE AGREED BY THE PARENT COMMITTEE IMMEDIATELY FOLLOWING THE END OF THE ANNUAL GENERAL MEETING

APPOINTMENTS SUB-COMMITTEE 4 (3-1)

CONSERVATIVE	LABOUR
D. Mills	Khursheed (lead)
Puddifoot	
Simmonds	
Substitutes	Substitutes
Bianco	Allam
Burrows	Curling
Corthorne	Dhillon
Higgins	Duncan
Jenkins	East
Seaman-Digby	Jarjussey
	Major

INVESTIGATING AND DISCIPLINARY SUB-COMMITTEE (SENIOR OFFICER) 4 (3-1)

CONSERVATIVE	LABOUR
D. Mills	Khursheed (lead)
Puddifoot	
Simmonds	
Substitutes	Substitutes
Bianco	Allen
Burrows	Curling
Corthorne	Duncan
Higgins	Harmsworth
Jenkins	Major
Seaman-Digby	

APPEALS SUB-COMMITTEE (SENIOR OFFICER) 4 (3-1)

CONSERVATIVE	LABOUR
To be appointed as required.	Khursheed (lead)
Substitutes	Substitutes
	Appoint as required

GRIEVANCE SUB-COMMITTEE (SENIOR OFFICER) 4 (3-1)

CONSERVATIVE	LABOUR
To be appointed as required.	Khursheed (lead)
Substitutes	Substitutes
	Appoint as required

COMMITTEE MEMBERSHIP 2011/2012

PENSIONS COMMITTEE INVESTMENT STRATEGY SUB-COMMITTEE 3 (2-1)

CONSERVATIVE	LABOUR
Corthorne (Chairman)	Harmsworth (lead)
Markham	

LICENSING SUB-COMMITTEE (NORTH) 5 (4-1)

CONSERVATIVE	LABOUR
Retter (Chairman)	Allen (lead)
Baker	
Kelly	
Melvin	

LICENSING SUB-COMMITTEE (SOUTH) 5 (4-1)

CONSERVATIVE	LABOUR
Barrett (Chairman)	Gardner (lead)
Bull	
Kemp	
Stead	

ALL MEMBERS OF SUB-COMMITTEES MUST ALSO BE MEMBERS OF THE LICENSING COMMITTEE. SUBSTITUTES FOR LICENSING SUB-COMMITTEES - ANY MEMBER OF THE LICENSING COMMITTEE

STANDARDS COMMITTEE ASSESSMENT SUB-COMMITTEE 3 (2-1)

CONSERVATIVE	LABOUR
Barrett	Duncan
Hensley	

Independent Member (1)

Mr Malcolm Ellis (Chairman)

STANDARDS COMMITTEE REVIEW SUB-COMMITTEE 3 (2-1)

CONSERVATIVE	LABOUR
Riley	Harmsworth
Markham	

Independent Member (1)

Mr James Keys (Chairman)

STANDARDS COMMITTEE HEARINGS SUB-COMMITTEE 3 (2-1)

CONSERVATIVE	LABOUR
Corthorne	Khursheed
Lewis	

Independent Member (1)

Mr Allan Edwards (Chairman)

PETITION REQUIRING COUNCIL DEBATE - FORMER HAYES LIBRARY, GOLDEN CRESCENT, HAYES

Reporting Officer: Head of Democratic Services

SUMMARY

To inform Council of a petition that has been received regarding the former Hayes Library site that requires debate. It is the first such Council-level petition under the requirements of the Local Democracy, Economic Development and Construction Act 2009.

RECOMMENDATIONS: That Council:

- 1) **Notes the petition and the views of the petitioners and;**
- 2) **Agrees one of the following recommendations following debate:**
 - a) **To take no action and endorse the Cabinet's previous decision of 14 April 2011 to proceed with the sale of the former Hayes Library site, which will best achieve the local community's wider needs;**
OR
 - b) **To instruct Cabinet to investigate and re-consider the matter;**
OR
 - c) **To support the petition and recommend to Cabinet that it stops the sale of the former Hayes Library site and brings forward proposals for use as a community resource centre.**

PETITION DEBATE PROCEDURE

The petition organiser (or their representative) will first present their petition to the Council for a maximum of 5 minutes. The petition will then be debated by Members and normal debating rules apply (i.e. for Motions) where the Member moving the recommendation is allowed 5 minutes to speak and all other speakers have 3 minutes. Amendments to the recommendation can be moved. The petition organiser and any other member of the public present cannot take part in the debate with Members.

BACKGROUND

1. The former Hayes Library was closed on 19 June 2010 re-located to the state-of-the-art Botwell Leisure Centre, where it has already experienced a significant 31% increase in use by residents. New facilities and rooms now enable a variety of groups and activities to be provided by the Library. With the upcoming relocation of the One-Stop-Shop and Citizen's Advice Bureau to the same site, the Botwell Leisure Centre will boast a unique collection and integration of community services for the residents of Hayes and beyond.
2. On 13 April 2011 a petition with 451 signatures from John Mc Donnell MP, signed by Botwell Ward residents, was received. The petition objected to the Council selling off the

site of the Library in Golden Crescent stating that it was an invaluable community asset with immense historical value and urged the Council to keep the building in public ownership. The petition was received just one day before Cabinet was due to make a decision on the matter.

3. On 14 April 2011, Cabinet met and resolved to:
 - (a) Declare the former Hayes Library surplus to requirements.
 - (b) Proceed with the option to sell the former Hayes Library on a long lease at a peppercorn rent with planning permission for conversion to flats.
4. At this meeting, Cabinet noted the petition but also welcomed the significant increase in use by residents and local organisations of the new Library. Cabinet agreed that there was no service requirement for the former Library site and that the option to sell would generate a significant capital receipt that would contribute to the Council's capital programme. Amongst other things, Cabinet felt this would help fund much needed additional primary school places in the south of the Borough. Cabinet felt that declaring the former Hayes Library surplus would best achieve the community's wider needs.
5. On 29 June, this petition will be formally heard at a hearing with the Cabinet Member for Finance, Property and Business Services. The results of that hearing will be reported orally to the Council meeting.

THE CURRENT PETITION

6. On 27 May 2011, a second petition on the same matter was received by Democratic Services. This petition comprised 4,046 signatures and was led by a Mr Baldev Singh Dhillon, on behalf of the Sikh Temple in Hayes. The temple has an interest to buy or lease the site. The petition states:

"We the undersigned support the Ramgarhia Sikh Association Hayes Sikh Temple (Golden Crescent) in their endeavour to purchase the now closed Golden Crescent Library as a community resource centre open to all communities to provide facilities which will benefit young and old in Health, Education, Lifelong learning, English classes, computer classes etc... and retain the historic part of the Library building for the community use and promote community cohesion."

7. Democratic Services confirm that in accordance with the petition rules 2,715 of the signatures were valid and of adult age. 1,331 signatures were rejected and the majority of these were people living or working outside the Borough. Since receipt of the main petition, Mr Dillon has submitted additional signatures in support.
8. Petitions of over 2,500 valid signatures require a debate at full Council (as opposed to a normal Petition Hearing). This is in accordance with the Council's Constitution which was updated in December 2010 to reflect new statutory petition rules brought about by the Local Democracy, Economic Development and Construction Act 2009. (Appendix A)

Financial Implications

Should the petition be upheld, a capital receipt for the Council's Capital Receipts Programme will not be generated as a result of the non-sale of the property. Corporate Finance confirms that estimates of capital receipts available to finance the 2011/12 Capital Programme agreed

by Council on 24 February 2011 took into account the forecast receipt from the sale of this site.

Legal

Under Part 5 (E) of the Council's Constitution, the Council has the power to hear and debate this petition in accordance with procedures set out.

In considering the recommendations, Council's role is to:

- a) Consider and listen to the views of the petitioners;
- b) Debate the matter in accordance with Standing Orders and;
- c) Make a decision on what action to take.

In doing the above, Council should be aware that a formal decision has already been made to sell the former Hayes Library site at the Cabinet meeting on 14 April 2011. If the Council agrees with Cabinet's previous decision then no further action need be taken. If the Council lends its support to the petitioners' request then Cabinet will need to reconsider or further investigate the matter. Additionally, the Council also has the option of recommending to Cabinet the course of action that it should take. The nature of this property matter is one where the Cabinet is the appropriate and only constitutional body that can make any final decision on the matter.

Council must have regard to the requirements of Article 13 of the Council's Constitution which sets out the seven principles that should be followed when making decisions.

BACKGROUND PAPERS: Cabinet decision- 14 April 2011

Extract from the Hillingdon Petition Scheme - Part 5 (E) of the Council's Constitution

Petitions requiring Council debate

If a petition contains more than 2,500 signatures of people aged over 18 years of age, it will be debated by the Council (unless it is a petition asking for a senior Council officer to give evidence at a public meeting). This means that the issue raised in the petition will be discussed at a meeting which all Councillors can attend. The Council will endeavour to consider the petition at its next meeting, although on some occasions this may not be possible and consideration will then take place at the following meeting. In any event, petitions requiring Council debate must be received at least 10 working days before the date of the meeting.

The petition organiser (or their representative) will be given five minutes to present the petition at the meeting and the petition will then be debated by Members. The petition organiser will not be able to take part in the debate with Members. A maximum of two petitions will be allocated for discussions at any one Council meeting. The Council will decide how to respond to the petition at this meeting. They may decide to take the action the petition requests, not to take the action requested for reasons put forward in the debate, or to commission further investigation into the matter, for example by a relevant committee. Where the issue is one on which the Council's Executive¹ is required to make the final decision, the Council will decide whether to make recommendations to inform that decision. The petition organiser will receive written confirmation of this decision. This confirmation will also be published on the Council's website.

¹ *The Executive is also known as the Cabinet*

REPORT TO COUNCIL ON THE WORK OF THE AUDIT COMMITTEE 2010/11

Reporting Officer: Head of Audit and Enforcement

SUMMARY

This report summarises for Council the work of the Audit Committee during 2010-11 in undertaking its responsibilities for overseeing and challenging the key areas within its remit, specifically:

- Internal Control;
- Risk Management;
- Internal Audit;
- Additional financial assurances;
- Anti Fraud; and,
- Annual Accounts and External Audit.

The report provides an opportunity for Members to review the work of the Committee and comment on its contribution and performance. This report details the key areas reviewed by the Committee in 2010-11. The Committee has had an impact on all areas of its remit. Notable areas were:

- Raising the profile of Internal Audit through its review of its activities and acknowledged support for the service;
- Receiving and reviewing
 - the annual plan for Internal Audit
 - the periodic progress reports presented by the Head of Internal Audit & Corporate Governance;
 - Audit assessment of their arrangements for the transfer of responsibilities for Hillingdon Homes audit on its return to the council.
 - Internal Audit's Terms of Reference
 - reports on the risk management process;
 - updates on International Financial Reporting Standards.
 - reports on Revised Treasury Management Practices
 - Treasury management Strategy Statement and Investment policy and associated training
 - regular reports from the external auditors on the accounts
 - External Audit report on the Pension Fund Annual Report and Accounts
 - the Comprehensive Area Assessment indicative report
 - External Audit report on the key Financial Risks relating to the Icelandic bank investments
 - Results of a Fraud Awareness Survey and a Consolidated Fraud Report
 - Revised Anti - Fraud and corruption strategy.
- Approved the annual accounts and presented a robust challenge by addressing questions and seeking assurances from both officers and the external auditors
- Monitored the production of the Annual Governance Statement and its supporting evidence, and recommended the adoption of the statement to the Leader and Chief Executive.

- Conducted a review of the Internal Audit Function.
- Reviewed and set its work programme
- Kept up to date on changing legislation and emerging issues.

RECOMMENDATION: That the annual report be noted.

INFORMATION

1. Background

The Audit Committee has a wide ranging brief that underpins the Council's governance processes by providing independent challenge and assurance of the adequacy of risk management, internal control including audit, anti-fraud and the financial reporting frameworks. The Audit Committee also approves the Annual Accounts and receives regular reports on the work of the external auditor. The Terms of Reference for the Audit Committee are reproduced at Appendix 1 for information.

2. Membership

2.1 The Committee membership is shown below. They have a wide range of skills and bring both technical and professional experience to the role. The Independent Chairman is a qualified accountant with wide experience in the private and public sector.

Mr. John Morley	Independent Chairman
Cllr. George Cooper	Elected Member
Cllr. Phoday Jarjussey	Elected Member
Cllr. Richard Lewis	Elected Member
Cllr. Raymond Graham	Elected Member

2.2 During the course of meetings members are briefed on relevant issues in relation to local government accounts, External Audit, Internal Audit, Use of Resources, Anti-Fraud arrangements, and risk management.

3. Internal Control

3.1 In compliance with the Accounts and Audit Regulations 2011, the Committee has reviewed the effectiveness of the systems of internal control by receiving regular reports from those areas that contribute to the control framework, specifically;

- Internal Audit;
- External Audit
- Risk Management;
- Anti Fraud activities;
- Annual Governance Statement steering group.

3.2 The Committee has received reports from the Annual Governance Statement Steering Group. This group reviews and challenges the assurances used to support the Annual Governance Statement that accompanies the statutory accounts. It also reviewed the resultant draft Annual Governance Statement 2009-10 and recommended its approval to the Leader and Chief Executive and will do the same for 2010-11.

4. Risk Management

- 4.1 Regular reports on the Council's corporate risks are produced and presented to the Audit Committee, which presents a further challenge to the identified risks.
- 4.2 The Committee received assurance that the Corporate Risk Management Group (CRMG) continued to meet regularly and to challenge and review the risks and mitigation strategies.
- 4.3 All corporate risks have a Risk Management Action Plan, which is effectively a strategy for reducing the effect of the risk.

5. Internal Audit

- 5.1 The Council's Internal Audit service is mainly provided by an in-house team, with IT audit outsourced to a private firm. Staffing and resources have continued to improve with 90% of the plan completed to draft stage by the end of May 2011. High levels of assurance are key to the production of the Head of Audit & Enforcement's assurance statement, which in turn supports the Annual Governance Statement. Consistent with last year 99% of audit recommendations were accepted, against a target of 95%. Acceptance and implementation of audit recommendations is a key element of improving overall control. Implementation rates of around 80% were achieved at follow up and the committee continues to present a challenge where recommendations have been outstanding for long periods of time.
- 5.2 During the year, the Audit Committee received regular updates on performance and summaries of audit reports. The Committee plays an important role in raising the profile of Internal Audit by supporting it in its role of assisting management in the Council. Senior officers are required to provide a commentary on the actions they are taking where a report received no or limited assurance and the Committee can, if it considers it necessary, ask officers to appear before it.
- 5.3 The audit plan and strategy approved by the Committee for 2011-12 is risk based and uses a methodology adopted three years ago. Using this methodology the highest risk-ranked audits are undertaken each year with the risks being re-evaluated annually to take account of emerging and receding issues. As part of their review of Internal Audit the Committee were able to view the system used for recording and updating risks.
- 5.4 In line with CIPFA guidance, an annual review of Internal Audit was undertaken. This year, the Committee itself carried out the review in a specially organised training session. The service was found to be largely compliant and the Committee's suggestions will be taken on board in the forthcoming year.
- 5.5 Following good practice the Audit Committee held a private meeting with the Head of Audit & Enforcement during the year.

6. Additional Financial Assurance

- 6.1 The banking crisis continued to have an effect on the finance of all areas of government and during the year the committee received reports on the Council's

Icelandic Bank investments and our updated Treasury Management and Investment Strategy.

7. Anti-Fraud

7.1 In June the Committee reviewed the results of the Fraud Awareness Survey and noted the improved level of awareness among staff of all elements of the anti-fraud strategy.

7.2 During the year, the Audit Committee received summarised reports of the outcome of Internal Audit investigations into alleged Fraud and Irregularity.

7.3 Seventeen investigations were carried out into fraud or irregularities and these have been reported to the committee in updates throughout the year. Largely they have fallen into three categories:

- No issue at the conclusion of the investigation.
- Issues to be addressed by management action
- Disciplinary issues

7.4 In October 2011 the Head of Audit assumed responsibility for the Housing Benefit Fraud Team and that team now forms the Corporate Fraud team. This has facilitated the use of the team's skills to tackle wider fraud issues affecting residents. Most notably Blue Badge fraud where initial checks in Uxbridge town centre have led to a number of seizures and the issuing of penalty notices. Prosecutions may follow some investigations.

7.5 Investigations where serious continue to account for a significant proportion of the total time for all investigations.

8. External Audit

8.1 The external auditors have attended each meeting of the Committee. The Head of Audit & Enforcement has met with Deloitte's Audit Manager to discuss the respective approaches to audit. Deloitte staff have reviewed internal audit files to satisfy themselves that they can place reliance on our work. Both the Partner and Audit Manager attended and provided input to the session held for the committee to review Internal Audit. The relationship is now well established. Deloitte are currently reviewing Internal Audit files for their 2000-11 audit and we expect that they will be able to place reliance on the work. Representatives from both Deloitte continue to attend Audit Committee meetings to present various reports and answer questions. The Audit Committee met the Deloitte auditors independently, in keeping with good governance arrangements.

9. Annual Accounts and Financial Reporting

9.1 The Audit Committee received or approved the following reports

- In June 2010 the Audit Committee approved the 2009-10 Statement of Accounts;
- In September 2010 it received the auditor's draft Annual Governance Report on the audit of the statement of Accounts, prior to formal sign off
- Also in September Deloitte's report on the Pensions Fund Annual Report and accounts

- In March, Deloitte's Annual Grant Audit Letter and their 2010-11 Annual Audit Plan.

9.1 Although on 26 May 2010 the coalition Government announced the abolition of the Use of Resources Assessment, Deloitte had already substantially completed their assessment. An indicative report was therefore provided to the committee in June 2010. This indicated a significant improvement in the council's score to 3 in every category except one concluding in an overall score of 3. Deloitte drew particular attention to the council's 'sustained performance in financial management.'

9.2 The Committee have maintained an active interest in all financial matter, including Treasury Management and in the move to International Accounting Standards. Reports have been received on Revised Treasury Management Practices, Treasury Management strategy Statement and Investment Strategy 2011-12, International Accounting Standards.

9.3 In support of 2009-10 work, the Committee received an Audit and Inspection plan from Deloitte in March 2010.

10. Committee Training and Development

10.1 Following the Local Government elections, The Committee membership underwent some substantial change, with two Members joining for the first time and one being reappointed after an absence. All the new Members have financial skills and one has audit experience. The Head of Audit & Enforcement and the Chairman of the Committee met independently with the new members (and some substitutes) to assess their training needs prior to their first Committee meeting.

10.2 In December the whole Committee received training and guidance on the Treasury Management Strategy 2011-12 to 2013-14. During the review of Internal Audit they were guided through the process of carrying out a risk based audit and reviewed examples of working papers.

10.3 The Committee has a work plan which is reviewed and updated at each meeting.

11. Conclusion

11.1 The Audit Committee believes it has made a significant contribution to ensuring that the key elements of the Governance Framework are given proper consideration and are appropriately challenged. It will continue to develop this role and contribute to strengthen internal control, risk management and governance throughout the authority.

BACKGROUND PAPERS: Terms of reference for Audit Committee; Annual Governance Statement Framework

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REPORT OF THE HEAD OF DEMOCRATIC SERVICES

(i) MEMBERSHIP OF COUNCIL COMMITTEES 2011/12

Upon the nomination of the Conservative Group, to appoint Councillor Morgan as a replacement for Councillor Richard Mills as a member of the External Services Scrutiny Committee

RECOMMENDATION: That Councillor Morgan be appointed to the External Services Scrutiny Committee as a replacement for Councillor Richard Mills.

(ii) MEMBERSHIP OF OUTSIDE BODIES

Upon the nomination of the Conservative Group, to appoint Councillor Melvin as a replacement for Councillor Kelly as a member of the Corporate Parenting Group

RECOMMENDATION: That Councillor Melvin be appointed to the Corporate Parenting Group as a replacement for Councillor Kelly.

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QUESTIONS FROM MEMBERS

8.1 QUESTION SUBMITTED BY COUNCILLOR RETTER TO THE CABINET MEMBER FOR EDUCATION AND CHILDRENS' SERVICES – COUNCILLOR SIMMONDS

Does the Cabinet Member responsible for education matters share my appreciation of those teaching staff who chose to work on 30 June, rather than striking, despite ongoing negotiations with government over the future arrangements for the Teachers' Pension Scheme?

8.2 QUESTION SUBMITTED BY COUNCILLOR DHILLON TO THE CABINET MEMBER FOR PLANNING AND TRANSPORTATION – COUNCILLOR BURROWS

Can the Cabinet Member for Planning and Transportation tell us what the position is regarding Stockley and Uxbridge Golf Courses in respect of filling, overfilling and remedial works?

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MOTIONS

9.1 MOTION FROM COUNCILLOR DUNCAN:

That this Council is committed to preserving Hillingdon's Green Belt and open spaces and upgrading them wherever possible. It is with concern therefore that we note paragraph 9.45 of the Pre-Submission Core Strategy stating:

"The Council recognises that the capacity of existing school sites is becoming increasingly limited and that these exceptional circumstances may necessitate the release of greenfield sites through the production of the Site Allocations DPD."

Should it become accepted policy to allow school development on greenfield sites it will start the erosion of the Borough's green areas.

There is a large amount of land proposed for release from industrial and commercial use and other land within the developed area available for development. Cabinet is urged to particularly examine this paragraph with a view to identifying school sites within the developed area as soon as possible in order to give confidence that there will be sufficient school places for Hillingdon children and that this will not be done at the expense of our greenfield heritage.

9.2 MOTION FROM COUNCILLOR CURLING:

That this Council notes the recent guidelines from the government regarding Local Councils' being encouraged not to use tax payers money to produce newspapers, and similar publications.

Council therefore requests that Cabinet review the Council's corporate communications strategy and shows its commitment to put residents first by ceasing the publication of "Hillingdon People" and the in-house staff publication "Team Hillingdon".

9.3 MOTION FROM COUNCILLOR PUDDIFOOT:

That this Council notes the contents of the Localism Bill concerning the abolition of the current ethical regime and the opportunity afforded to local Councils to adopt their own Members' Code of Conduct. Council confirms its commitment to maintaining and upholding the highest standards of moral and ethical behaviour amongst elected Members.

Council recognises the important role that political parties have to play in ensuring these standards are maintained but acknowledges that the primary responsibility in respect of their public office lies with the Council of which they are a member, as political parties may not be able to act expeditiously when an issue arises.

Council notes the work currently being undertaken by the Standards Committee in this regard and expresses its desire to ensure that when a new, local Code is

proposed for adoption by the Committee, anomalies in the current Code are rectified, such as ensuring the Code may apply to Members when they are acting in their private capacity and that behaviour which results in an official police caution (as opposed to a criminal conviction) may be considered as a potential breach of the Code.

9.4 MOTION FROM COUNCILLOR MAJOR:

That this Council notes that Central and North West London NHS Foundation Trust recently arbitrarily imposed an upper limit of 4 continence pads per patient per day, despite the fact that service users had been assessed as needing 5 or more. This was done without consultation with users or carers or without discussions with statutory partner organisations, such as the Council.

This despite one of the NHS's abiding principles "Free at the point of use, based on clinical need, not on ability to pay".

Letters were sent without prior warning to 1970 users and caused considerable dismay amongst carers, many of whom survive at little above crisis level on a day to day basis. Arbitrary actions such as this can cause families whose plight is constantly at a critical level to go into crisis and in such a way to impact on other agencies such as the Council.

We therefore ask officers of the Council to enter into discussion with officers of CNWL NHS to formulate protocols so that such decisions are never again taken in isolation or without consultation. These protocols should include referring such instances to the Council's External Services Scrutiny Committee.

9.5 MOTION FROM COUNCILLOR RILEY:

That this Council welcomes the Mayor of London's support for our argument that the proposed HS2 route through this Borough will cause significant environmental and social disadvantages and that Hillingdon residents gain no benefit from HS2.

Furthermore, Council asks Cabinet in its formal reply to the Department of Transport consultation on HS2 to highlight the weakness of the current business case for HS2 and the fact that the cost will as a minimum, be equal to £51m for each constituency.

Council therefore reaffirms its full opposition to HS2 and its strong support of the creation of "Hillingdon Against HS2" by local residents and the formation of the 51M group of local authorities.